BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO

DOCKET NO. 04A-411T

IN THE MATTER OF THE COMBINED APPLICATION OF QWEST CORPORATION FOR RECLASSIFICATION AND DEREGULATION OF CERTAIN PART 2 PRODUCTS AND SERVICES AND DEREGULATION OF CERTAIN PART 3 PRODUCTS AND SERVICES.

DOCKET NO. 04D-440T

STAFF OF THE COLORADO PUBLIC UTILITIES COMMISSION'S PETITION FOR A DECLARATORY ORDER CONCERNING THE RECLASSIFICATION AND DEREGULATION OF TELECOMMUNICATIONS SERVICES UNDER PARTS 2 AND 3, TITLE 40, ARTICLE 15 OF THE COLORADO REVISED STATUTES.

ORDER PARTIALLY APPROVING PETITION FOR DECLARATORY ORDER

Mailed Date: November 5, 2004 Adopted Date: October 28, 2004

I. <u>BY THE COMMISSION</u>

A. Background

1. This matter comes before the Commission for consideration of Commission Staff's petition for a Declaratory Order filed on August 31, 2004 in Docket No. 04D-440T. On October 1, 2004, Qwest Corporation (Qwest) refiled its Combined Application for Reclassification and Deregulation of Certain Part 2 Products and Services and Deregulation of Certain Part 3 Products and Services, Docket No. 04A-411T. On October 14, 2004, the Commission consolidated docket Nos. 04A-411T and 04D-440T in Decision No. C04-1193.

2. In that decision, the Commission also granted intervenor status to several parties, and requested that the parties submit legal briefs on the following issues:

DOCKET NOS. 04A-411T, 04D-440T

(1) whether applications for deregulation or reclassification of telecommunications services under §§ 40-15-207 and 40-15-305, C.R.S., relate to services or specific providers (*e.g.*, whether the grant of Qwest's deregulation application would apply only to Qwest or to all providers of the services subject to the application); (2) if the ruling in such applications would apply to services instead of specific providers, whether the Commission must initiate a rulemaking proceeding to consider any portion of Qwest's application, or whether the Commission may proceed by application alone; and (3) how an application under §§ 40-15-207 and 40-15-305, C.R.S., by Qwest could affect the incumbent rural local exchange providers. Briefs were to be submitted by October 22, 2004.

3. Staff, Qwest, Time Warner Telecom of Colorado, and the Colorado Telecommunications Association all submitted timely briefs. The Colorado Office of Consumer Counsel (OCC) submitted a request for an extension of time in which to file its brief, which we now grant, and then filed a brief itself. We now consider the matters addressed in the briefs as well as other administrative issues.

B. Discussion

4. In its petition, Staff asked this Commission to declare that §§ 40-15-207 and 305, C.R.S. are applicable to reclassification and deregulation of services for all providers in specific geographic markets. We agree with Staff with one exception. In its response to Staff's petition Qwest points out that § 40-15-306, C.R.S. requires that intraLATA interexchange services, more commonly known as intraLATA long distance or toll service, may be deregulated with respect to the applicant only (Section 40-15-102(16) provides that intraLATA interexchange telecommunications service "means long-distance service within a LATA;" Section 40-15-102(31) defines toll service as "a type of telecommunications service, commonly known as long-

Before the Public Utilities Commission of the State of Colorado

Decision No. C04-1296

distance service, that is provided on an intrastate basis between LATAs and within LATAs and that is (a) not included as a part of basic local exchange service; (b) provided between local calling areas; and (c) billed to the customer separately from basic local exchange service). Section 306 provides:

IntraLATA interexchange telecommunications services shall be regulated in accordance with the provisions of this part 3; except that such services shall not automatically be deregulated as part 4 services pursuant to section 40-15-305 except upon application of the provider of such services.

We thus agree with Qwest that the plain language of the statute indicates that its application for deregulation should pertain to Qwest only with respect to intraLATA toll service.

5. However, with respect to all other services, we agree with the other parties (Qwest seems to argue that the application should not apply to all other providers) that the application should apply to services. The plain language of §§ 40-15-207 and 305, C.R.S. indicates that this should be the case, and indeed, this makes the most sense. To rule otherwise would lead to asymmetric regulation, which would appear to have no justification. Qwest's application shall apply to its service area for the services it offers. For those services that Qwest offers throughout Colorado, the application will apply statewide. For those services offered on a more limited basis, the application will apply to that specific service area. We also believe it appropriate to define the scope of Qwest's service territory, for purposes of this application, as it exists on the date of filing, or October 1, 2004.

6. In its reply to Staff's petition, Qwest asks the Commission to waive its deregulation rules. According to Qwest, the rules make little sense in the context of deregulation of services because they request information only from the applicant, and place burdens only on the applicant. Qwest points out that information concerning the applicant's "estimated market share, cost and estimated demand data, presently effective tariff pages, presently effective rate

DOCKET NOS. 04A-411T, 04D-440T

elements and the applicant's joint and common costs used in the provision of a particular service, would seem to be of little utility in an inquiry that, according to Staff, should encompass all carriers offering a particular service in a specific geographic area of the market." We take no position on what information is necessary at this time. It is possible that the Commission will need information beyond what is required in the deregulation application, but given the adjudicatory nature of this proceeding as discussed below, there are means of acquiring that information other than waiving the rules, which we decline to do. Should particular rules need to be waived, this can be accomplished on a case-by-case basis.

7. The parties also addressed whether a rulemaking is required should the application apply to services rather than the applicant. No party argues that the Commission must proceed through rulemaking. The statutes explicitly contemplate that consideration of deregulation take place in the context of an application, and we will proceed through an adjudicatory process. It is conceivable, but by no means definite, that the Commission could undertake rulemaking in the future to implement the decision in this docket.

8. We believe that all providers are indispensable parties because a Commission decision deregulating services could potentially change the nature of competition between providers with respect to those services. We therefore join the providers listed in Attachment A as parties to this docket. Because of the size of this list, however, we require parties who wish to receive pleadings, Commission orders, and other filings related to this combined docket to register with the Commission by filing a notice indicating this desire with the Commission by November 17, 2004. The parties that file notice shall comprise the official service list. We will allow parties to register past this deadline, but they will be required to accept the case as it exists when they elect to receive filings; both procedurally and legally, parties will not be able to

DOCKET NOS. 04A-411T, 04D-440T

reargue already-decided issues or disputes. Any party that has formally intervened in either docket shall not be required to file this notice.

9. Because Qwest's application for deregulation applies to services, all customers of all providers may be affected by this application. To date, Qwest has provided public notice that its customers may be affected. While this notice was provided pursuant to an order from this Commission, it is no longer sufficient. Qwest shall be required to publish an additional notice drafted by this Commission (attached as Attachment B) in the Denver Post and Rocky Mountain News as soon as possible. The notice shall alert all customers of all providers of Qwest's application, and inform them that the application may affect their services. The notice shall be comparable in size and appearance as the first advertisements published by Qwest, but shall not contain the Qwest logo. The Commission will also provide a press release to be distributed statewide to all print and broadcast media.

10. It is our assumption that Qwest Corporation, the incumbent LEC entity, is not providing any interLATA services and, therefore, no interLATA services will be affected by the outcome of this proceeding. We direct Qwest to inform us if our assumption is correct by filing a letter with the Commission.

II. ORDER

A. The Commission Orders That:

1. The Office of Consumer Counsel's motion for an extension of time is granted.

2. Qwest Corporation's application shall apply to services provided by Qwest in its service territory as of October 1, 2004. Qwest Corporation's application shall apply to its service area for each of the services it offers.

5

3. Qwest Corporation's application shall apply to Qwest Corporation only with respect to intraLATA interexchange telecommunications services, as set forth in § 40-15-306, C.R.S.

4. Qwest Corporation shall by letter inform the Commission if it was providing any interLATA telecommunications services as of October 1, 2004.

5. This docket shall proceed as an adjudicatory docket.

6. The parties listed in Attachment A are joined as indispensable parties. If these parties wish to receive pleadings, Commission orders and other filings, they shall provide notice indicating a desire to receive all filings to the Commission by November 17, 2004. All parties filing documents with the Commission will be required to serve all parties registered to receive filings in this docket.

7. Parties may elect to receive Commission filings after November 17, 2004, but they must accept all procedural and legal decisions made by the Commission to that point.

8. Qwest shall publish the notice attached as Attachment B in the Denver Post and Rocky Mountain News as soon as possible.

9. This Order is effective upon its Mailed Date.

6

B. ADOPTED IN COMMISSIONERS' DELIBERATIONS MEETING October 28, 2004.

(S E A L)



ATTEST: A TRUE COPY

Suce R.

Bruce N. Smith Director

THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO

GREGORY E. SOPKIN

POLLY PAGE

CARL MILLER

Commissioners

L:\final\C04-1296_04A-411T_04D-440T.doc:LP

Attachment A - Decision No. C04-1296 DOCKET NOS. 04A-411T and 04D-440T Page 1 of 14

LIST OF PARTIES TO DOCKET Part 2 Carriers (CPCN) ACN Communication Services, Inc. Affinity Telecom, Inc. AFN Consultants, Inc. Allegiance Telecom of Colorado, Inc. American Communications, LLC Apollo Communications, LLC Arizona Dialtone, Inc. AT&T Communications of the Mountain States, Inc. Atlas Communications, Ltd. BCN Telecom. Inc. CAT Communications International, Inc. Cbeyond Communications, LLC CI2, Inc. Ciera Network Systems, Inc. Colorado Teleserv, Inc. Comcast Phone of Colorado, LLC Comm South Companies, Inc. Complete Telecommunications, Inc. Covista, Inc. Cypress Communications Operating Company, Inc. Elite Telephone Company, Inc. **Emergent Communications, LLC** ERKAL VERTAN. LLC Eschelon Telecom of Colorado, Inc. Excel Telecommunications. Inc. EZ Phone, Inc. Fast Phones. Inc. Fone.net, LLC France Telecom Corporate Solutions, LLC **Futurum Communications Corporation** Global Crossing Local Services, Inc. Global Crossing Telemanagement, Inc. GoBeam Services, Inc. Grand Valley Internet, Inc. Granite Telecommunications, LLC ICG Telecom Group, Inc. idea! Communications Group, Inc. **IDT** America Corp iLOKA, Inc. Inspiren Communications, Inc. Intrado Communications, Inc. Ionex Communications North, Inc. Level 3 Communications, LLC Liberty Bell Telecom, LLC Lightyear Network Solutions, LLC Live Wire Networks, Inc. LTE Communications Services. Inc.

Mallcom Networks of Colorado, LLC MCImetro Access Transmission Services, LLC McLeodUSA Telecommunications Services, Inc. N C Telecom. Inc. New Access Communications, LLC New Century DataCom, Inc. NOS Communications, Inc. NOW Communications, Inc. O1 Communications of Colorado, LLC OrbitCom, Inc. Pacific Centrex Services, Inc. PaeTec Communications, Inc. PiperTel Communications, LLC Preferred Carrier Services, Inc. Premier Communications of Colorado, Inc. Premier Communications, Inc. QuantumShift Communications, Inc. Rockynet.com, Inc. Roxborough Broadband Cooperative, Inc. **RR** Second Internet Cooperative Association **RRV** Enterprises, Inc. San Isabel Telecom, Inc. SBC Telecom, Inc. ServiSense.com, Inc. Sovereign Telecommunications Sprint Communications Company, LLP S-Tel. LLC SunWest Communications, Inc. Supra Telecommunications and Information Services, Inc. T3 Communications, LLC Talk America. Inc. TCG Colorado Time Warner Telecom of Colorado, LLC U.S. Online Communications, Inc. Universal Access. Inc. Upper Rio Grande Neighborhood Telecommunications, Inc. VarTec Telecommunications, Inc. Verizon Avenue Corp. Winstar Communications, Inc. Working Assets Funding Services, Inc. XO Communications, Inc. Xspedius Management Company of Colorado Springs, LLC Z-Tel Communications, Inc.

Part 3 Carriers (Letter of Registration) AmeriVision Communications, Inc.

ASC Telecom, Inc. Bell Atlantic Communications, Inc. Broadwing Communications, LLC

Buehner-Fry, Inc. Business Telecom, Inc. CenturyTel Long Distance, LLC Cherokee Communications, Inc. Cincinnati Bell Any Distance, Inc. Colorado Communications Network, Inc. Communicall, Inc. Consolidated Communications Operator Services, Inc. Custom Teleconnect, Inc. **Cypress Telecommunications Corp** Dancris Telecom, LLC **DIECA** Communications. Inc. **DSLNet** Communications, LLC Electric Lightwave, Inc. Ernest Communications, Inc. Foxtel, Inc Frontier Communications of America. Inc. GCB Communications, Inc. Global Crossing North America Network Global Crossing Telecommunications, Inc. Global Tel*Link Corp Impact Telecommuncations, Inc. Inmate Phone Systems Corp Inmate Telephone, Inc. Intellicall Operator Services, Inc. Interactive Communications Systems, Inc. J & S Communications Consultants, LLC Legacy Long Distance International, Inc. MCI Worldcom Communications, Inc. MCI Worldcom Network Services, Inc. Metromedia Fiber Network Services, Inc. Metropolitan Fiber Systems of Denver, Inc. National Brands, Inc. NCE Communications. Inc. Network Communications International Corp Network Operator Services, Inc. New Edge Network, Inc. New South Communications Corp. NTS Communications. Inc. One Call Communications. Inc. **Operator Communications**, Inc. Operator Service Co. Outreach Communications, Ltd. Pac-West Telecom Paramount International Phonetel Technologies, Inc. **Resort Network Services. LLC** SECOM Southwestern Bell Communications Services, Inc.

Telecommunications Resources, Inc. Teleconnect Long Distance Services & Systems, Inc. T-Netix, Inc. T-NETIX Telecommunications Services, Inc. TransWorld Network Corp United States Advanced Network, Inc. U.S. TelePacific Corp Unity Communications, Inc. USLD Communications, Inc. Value-Added Communications, Inc. Verizon Select Services, Inc. Westel, Inc. Williams Communications, LLC

> **Toll Resellers** 1-800-Reconnex, Inc. 360networks (USA) Inc. **3U TELECOM INC.** 4DVision. LLC **@TRACJ COMMUNICATIONS, INC** A R C Networks Inc AboveNet Communications, Inc. ACC National Long Distance Corp Acceris Communications Corp. Access One Inc. Access Point, Inc. Accutel of Texas, Inc. ACCXX Communications, LLC ACN Communication Services. Inc. Adelphia Telecommunications, Inc. Advanced Communications Advanced Nationwide Advanced Integrated Technologies, Inc. Advanced Telecommunications, Inc. Advanced Tel. Inc. Advanced Telemanagement Group, Inc. Advantage Telecommunications Corp. Affinity Network, Inc. Affinity Telecom, Inc. Affordable Voice Communications, Inc. AFN Consultants, Inc. AirCover Network Solutions, Inc. Airespring, Inc. Airnex Communications AllCom USA, Inc. Allegiance Telecom of Colorado, Inc. Alliance Group Services, Inc. Allied Riser of Colorado, Inc. ALLTEL Communications Inc.

Alticomm, Inc. Amadeus Networks, LLC Ambria, Inc. America Long Distance, Inc. AMERICA NET LLC American Com, LLC American Cyber Corporation American Farm Bureau American Fiber Network, Inc. American Global Voice Mart, Inc. American Long Lines, Inc. American Phone Services Corp. American Telephone and Internet Company American Telecommunications Systems, Inc. America's Digital Satellite Telephone, Inc. americas.com Incorporated Americatel Corporation AmeriVision Communications, Inc. Andiamo Telecom, LLC Anthony Kinsey Arch Wireless Holding Arizona Telephony Brokers ASC Telecom, Inc. Associated Network Partners, Inc. Association Administrators, Inc. Atlas Communications, Ltd **ATX** Telecommunications Services Inc. Automated Telecom Autotel **Axces** International Axius. Inc. **BAK** Communications, LLC BCN Telecom, Inc. Bee Line Long Distance, LLC d/b/a Hello Telecom Bell Atlantic Communications, Inc. BellSouth Long Distance, Inc. Better World Telecom, Inc. Beulahland Communications, Inc. Big Planet, Inc. **Blackstone Communications Corporation** Blanca Telephone Company Blonder Tongue Telephone LLC Brainstorm Industries. Inc. Bresnan Broadband of Colorado, LLC Broadview NP Acquisition Corp. Broadwing Communications, LLC BroadRiver Communication Corporation BroadStream Corporation **BT** Communications Sales LLC

Budget Call Long Distance, Inc. **Business Discount Plan Inc.** Business Network Long Distance, Inc. Business Options, Inc. Business Savings, Inc. **Business Telecom**, Inc Buyers United, Inc. **Buzz Telecom Corporation** C III Communications. LLC C. F. Communications, LLC Call Center Management, Inc. Capsule Communications Inc. **Cbeyond Communications, LLC** Centel Communications, Inc. CenturyTel Long Distance, LLC CLF. LLC Choice Telco LLC Christian Media Technologies, Inc. CI2, Inc. Ciera Network Systems, Inc. CIMCO Communications, Inc. Cincinnati Bell Any Distance Inc. City-Link Telecommunications Inc. CityNet Telecom, Inc. Claricom Networks, Inc. **Clear World Communications Corporation** Coast International, Inc. Cognigen Networks, Inc. Coleman Enterprises, Inc. Colorado Communications Network, Inc. Colorado Teleserv, Inc. Comcast Business Communications, Inc. Comcast Phone of Colorado, LLC Comm South Companies, Inc. Communicate Technological Systems LLC Communications Billing, Inc. Communications Network Billing, Inc. CompuConnection Computer Network Technology Corporation ComTech21 LLC Comtel Network LLC Concentric Carrier Services, Inc. Connect America. Inc. Consolidated Billing Provider LLC Consolidated Communications Network Services, Inc. Contact Communications, Inc. Convergia, Inc. Cooperative Communications, Inc. Covista. Inc.

Cox Colorado Telecom, LLC Cristel Telecom, Inc. **CTC** Communications Corp CTI Long Distance, Inc. Custom Network Solutions Inc. Custom Switching Technologies, Inc. Custom Teleconnect, Inc. Cypress Communications Operating Company, Inc. Cypress Telecommunications, Inc. D.D.D. Calling, Inc. Daeo.Net, LLC Dancris Telecom, L.L.C. DCT Telecom Group, Inc. DELTEL, INC. **Dialaround Enterprises Inc.** Dial-Thru, Inc. **Digital Express Communication Corporation** Digital Home Services, Inc. Digizip.com, Inc. Digital Telecommunications, Inc. Direct Comm, Inc. Direct One, L.L.C. Direct Telephone Company, Inc. Discount Network Services Inc. Domino Networks Communications, Inc. dpi-Teleconnect, L.L.C. DSLnet Communications, LLC E.Com Technologies, LLC Eastern Colorado Independent Networks LLC Eastern Telecommunications Incorporated Eastern Slope Rural Telephone Assn Inc Easton Telecom Services L.L.C. ECI Communications, Inc. Econodial, LLC Electric Lightwave, Inc. Elite Lightwave, Inc. EliteView LLC Emergent Communications, L.L.C. eMeritus Communications, Inc. Empire One Telecommunications, Inc. **Encompass Communications LLC** Enhanced Communications Group LLC Enhanced Communications Network, Inc. Enkido. Inc. Entrix Telecom, Inc. Epixtar Communications Corp. Equal Access Communications, LLC ERKAL VERTRAN LLC. Ernest Communications. Inc.

Esodus Communications, Inc. eStar Communications. Inc. Excel Telecommunications, Inc. Exergy Group, LLC ExOp of Missouri, Inc. EZ Phone, Inc. EZ Talk Communications, LLC FairPoint Carrier Services, Inc. Farmers Telephone Company Inc FAST PHONES, INC. FastTrack Communications, Inc. Federaltranstek, Inc. FiberLink Connection, LLC Fone.net, LLC Fon Digital Network, Inc. Fox Communications Corporation FoxTel. Inc. Franz, Inc. FreedomStarr Communications, Inc. Frontier Communications of America, Inc. Fundamental Holdings Corporation **Futurum Communications Corporation** Gates Communications, Inc. GE Business Productivity Solutions, Inc. Global Communications Consulting Corp. Global Connection Inc. of America Global Crest Communications, Inc. Global Crossing North American Networks, Inc. Global Crossing Telecommunications, Inc. Global Tel*Link Corp Globalcom, Inc. Go Solo Technologies, Inc. Gold Line Telemanagement, Inc. Grande Communications Networks, Inc. Granite Telecommunications, LLC Group Long Distance, Inc. GTC Telecom Corp Horizon Telecom, Inc. **IBGH** Communications. LLC I-Link Communications, Inc. iLOKA Inc. ImaginetCommunications, LLC Impact Telecommunications, Inc. Infone LLC Infonet Telecommunications Corporation Inmark, Inc. Inmate Communications Corporation Inmate Phone Systems Corp Intellicall Operator Services Inc

Interlink Advertising Services, Inc. Intermedia Communications Inc International Exchange Communications, Inc. International Telcom Ltd. Inter-Tel NetSolutions Ionex Communications North, Inc. ITC^DeltaCom Communications, Inc. JirehCom, Inc. Joseph B. McNeal JPJ Hunter JpLowry,LLC KDDI America, Inc. Kiger Telephone & Telephony, LLC KMC Telecom V, Inc. Kouso Communications, LLC LCR Telecommunications, LLC Least Cost Routing, Inc. Legacy Long Distance International, Inc. Legent Communications Corporation Leucadia National Corporation Level 3 Communications, LLC Lightyear Network Solutions, LLC Lightyear Telecommunications LLC Local Telecom Holdings, LLC Long Distance Consolidated Billing Co. Long Distance of Michigan, Inc. Long Distance Wholesale Club Lotel Inc. LSSi Corporation LTE Communications Services Inc. M & J Investments, Inc. Main Street Telephone Company Matrix Telecom, Inc. McGraw Communications. Inc. MCI WorldCom Communications. Inc. McLeodUSA Telecommunications Services, Inc. **MCLLC** Mercury Long Distance Metropolitan Telecommunications of Colorado, Inc. Miko Telephone Communications, Inc. Miracle Communications, Inc. MMG Holdings, Inc. Motion Telecom, Inc. Multiband Communications, Inc. National Access Long Distance, LLC National Directory Assistance, LLC National Telephone Co., L.L.C. NECC Telecom, Inc. Net One International. Inc.

Netlojix Telecom Inc. Netpro Services, Network Billing Systems Network Communications International Corp. Network US, Inc. NetworkIP, LLC New Access Communications LLC New Century Telecom, Inc. NobelTel. LLC Northern Colorado Communications, Inc. Norlight Telecommunications, Inc. Norstan Network Services, Inc. NorVergence, Inc. NOS Communications, Inc. **NOSVA Limited Partnership** NOW Communications, Inc. NTCH-Colorado, Inc. NTERA, INC. NTS Communications Inc. NTT America, Inc. NuVox Communications, Inc. NYNEX Long Distance Company OCMC, Inc. OLS, Inc. One Call Communications. Inc. **OneLink** Communications, Inc. **OneStar Communications, LLC** OneStar Long Distance, Inc. Operator Communications, Inc. **Operator Service Company OPEX** Communications, Inc. **Optical Telephone Corporation** OrbitCom, Inc. **Orion Telecommunications Corp** Pacific Centrex Services. Inc. PaeTec Communications, Inc. Pannon Telecom, Inc. Phillips County Communications, LLC Phillips County Telephone Company Phone1. Inc. Phonesmart, Inc. Phonetel Technologies, Inc. PiperTel Communications, LLC Plains Cooperative Telephone Assoc Inc PNG Telecommunications, Inc. **POPP** Communications Power-Finder West Communications, LLC Preferred Carrier Services, Inc. Premier Telecom. Inc.

Primus Telecommunications, Inc. ProNet Communications, Incorporated Protel Advantage Inc. PSINET. INC. PT-1 Communications Inc. PT-1 Long Distance Public Interest Network Services, Inc. OAI, Inc. Quality Telephone, Inc. QuantumShift Communications, Inc. **Quasar Communications Corporation Quest Communications** Quick Tel, Inc. Quicksilver Connect Inc. ReachOne Inc. Red River Networks, LLC Reduced Rate Long Distance, LLC Reliant Communications, Inc. **Resort Network Services. LLC** Ridley Telephone Company, LLC Roggen Telephone Cooperative Company **RRV** Enterprises, Inc. Rye Telephone Company Scott Savoie ServiSense.com. Inc. Shared Communications Services, Inc. Sigma Networks Telecommunications, Inc. SILV COMMUNICATIONS, INC. SmartStop, Inc. SNET America Inc. SNiP Link, LLC Southwest Communications, Inc. Southwestern Bell Communications Services, Inc. SSC Holdings, LLC Special Accounts Billing Group, Inc. St Enterprises ST Long Distance, Inc. Starpower Communications LLC Startec Global Licensing Company Sterling International Funding, Inc. Suburban Access, LLC SunWest Communications, Inc. TAC License Corp. Talk America Inc. TCPB Marketing Company, Ltd. Tcomm of Colorado, LLC **TDS Long Distance Corporation** Tel-America of Salt Lake City, Inc. Tel West Communications, Inc.

Telco Partners, Inc. Telcom Billing Services, Inc. Tele Circuit Network Corporation Telec. Inc. Telecare, Inc. TeleCents Communications, Inc. Telecom Acquisition Company, LLC Telecom House, Inc. Telecom Management, Inc. Telecom Resources, Inc. **TelecomEZ** Corporation Telecommunications Resources, Inc. Teleconnect Long Distance Services & Systems, Inc. **TELEDIAS** Communications, Inc Telegenius, Inc. Teleglobe America, Inc. Teleglobe USA Inc. Telemanagement Systems, Inc. Telenational Communications, Inc. TeleUno, Inc. Teligent Services, Inc. Telliss, LLC Telmex USA LLC **Telrite** Corporation TERACA CORPORATION The Free Network, LLC The Peetz Co-operative Telephone Company Threshold Communications, Inc. TLX Communications. Inc. TMC Communications of Delaware, Inc. Total Call International, Inc. Touch 1 Communications Inc. Touchtone Communications, Inc. Tralee Telephone Company, LLC Trans National Communications International, Inc. Transcom Communications, Inc. TransWorld Network Corp. Tri-M Communications, Inc. Trivergent Communications, Inc. TTI National. Inc. TVMAX Telecommunications, Inc. Twin City Capital, L.L.C. U S West Long Distance, Inc. U.S. Telecom Long Distance, Inc. **Uintah Basin Long Distance** Uintah Basin Electronics Telecommunications, Inc. United American Technology, Inc. United Communications Hub Inc. United States Advanced Network, Inc.

United Systems Access Telecom, Inc. Unity Business Networks, LLC Unity Communications, Inc. Univance Telecommunications, Inc. Universal Access, Inc. URJET Backbone Network, Inc. USA Digital Communications, Inc. USA Telecommunication Corporation US Fibercom. Inc. **US LEC Communications Inc.** USLD Communications, Inc. **USURF** Communications. Inc. UTEL, Inc. Utility Telephone, Inc. Valor Telecommunications CLEC of Colorado LLC VarTec Telecom, Inc. VCI Company Verizon Avenue Corp. Verizon Select Services Inc. Vi Lata Communications, LLC Vista Access, LLC VIVO-CO, LLC Voicecom Enterprises, Inc. Voicecom Telecommunications, LLC VoiceNet Telephone, LLC Vycera Communications, Inc. W2Com International, LLC. Wasichaq, LLC WaveSent, LLC Wayne Anthony Watkins WDT World Discount Telecommunications Co. WebNet Communications, Inc. West Direct, Inc. Westel. Inc. Western CLEC Corp. Western Communications Systems, Inc. d/b/a/ Wescomm Western Wireless Holding Co., Inc. Weston Telecommunications, LLC Wholesale Carrier Services, Inc. Wideopenwest Colo, LLC WilTel Communications, LLC WilTel Local Network, LLC Winstar Communications, LLC Working Assets Funding Service, Inc. World Communications Satellite Systems, Inc. WorldxChange Corp WWC Holding Co., Inc. X2Comm, Inc. Xtension Services, Inc.

Attachment A - Decision No. C04-1296 DOCKET NOS. 04A-411T and 04D-440T Page 14 of 14

Yak Communications (America) Inc. Yipes Enterprise Services, Inc. Yipes Transmission, Inc. Zone Telecom Inc. Z-Tel Communications, Inc. Zenith Communications Management, LLC Zoom-i-Net Communications, Inc.

Wireless Providers Certified with Eligible Provider (EP) or Eligible Telecommunications Carrier (ETC) Status

Western Wireless Corporation Northeastern Colorado Cellular

Other Providers With Interconnection Agreement (No Tariff)

Allo Communications Forethought.net Houlton Enterprises HAS Telecom Operating Co. Inc. Kentec Communications, Inc. LSSi Corp. Metro Internet Assoc. Montrose Internet Mountain Computer Wizard New Age Electronics New Edge Network PowerNet Global Telecomm Premiere Network Services, Inc. Quality Telephone, Inc. Reflex Communications, Inc. RuralWest - Western Rural Broadband Southeast Power Assoc. Zippy Tech, Inc. ACI Corp. dba Accelerated Connections Broadband Solutions, Inc. **Computer Bus Services** Dakota Services, Ltd. Golden Voice SelectPath of Colorado, Inc. Seren Innovations, Inc.

REGULATION OF YOUR COLORADO TELEPHONE SERVICE MAY END

No matter which company provides you your telephone service, regulation may end for most Colorado telephone services because of a proposal filed by Qwest with the Colorado Public Utilities Commission (PUC). The PUC has decided that Qwest's proposal could affect **all** telephone customers within Qwest's service area even though customers may be obtaining the services from a different company than Qwest. The PUC has decided that when it considers Qwest's proposal, it will be deciding whether to end regulation of most telephone services offered by all companies within Qwest's service area. According to Qwest, its proposal does not affect the state law that caps the rate for residential telephone service at approximately \$15 per line.

QWEST PROPOSAL TO ELIMINATE REGULATION OF TELEPHONE SERVICES WITHIN ITS SERVICE AREA

The Qwest proposal would eliminate all of the PUC's price and service quality regulation for services such as your local telephone service; features such as call-waiting; nonoptional operator services; operator services necessary to provide basic local telephone service; bundled and packaged services which may include combinations of services; tariffed and customer specific contracts; public access lines for pay telephones, and analog private lines with a capacity of less than 24 voice grade circuits such as those used for traffic signals and burglar alarms. The Qwest proposal would also end regulation of in-state long-distance service offered by Qwest. If granted by the PUC, there would be no PUC oversight on any of the above services. This means that the PUC would no longer set the prices or terms of service for the above-named telephone services.

The PUC would still regulate the telecommunication services that provide 9-1-1, N11 services such as 2-1-1, and switched access service, which is a service that enables telephone companies to use each other's networks. The PUC would also still regulate long-distance service within the state offered by companies other than Qwest.

ACTION REQUIRED BY NOVEMBER 10, 2004

Qwest's proposal was filed with the PUC on October 1, 2004. Any person desiring to intervene or participate as a party in this proceeding (Docket No. 04A-411T) shall file a petition for leave to intervene, or under the PUC's Rules of Practice and Procedure, file other appropriate pleadings to become a party by November 10, 2004. If you do not wish to intervene or become a party but desire to file comments, you may send written comments addressed to the PUC, ATTN: Docket No. 04A-411T, 1580 Logan Street, Office Level 2, Denver, Colorado 80203.