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Decision No. C01-977
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1	THE
2	PUBLIC UTILITIES COMMISSION
3	OF THE
4	STATE OF COLORADO
5	RULES PRESCRIBING THE PROCEDURES
6	FOR DESIGNATING TELECOMMUNICATIONS SERVICE PROVIDERS
7	AS PROVIDERS OF LAST RESORT
8	OR AS AN
9	ELIGIBLE TELECOMMUNICATIONS CARRIER
10	4 CODE OF COLORADO REGULATIONS (CCR) 723-42
11	BASIS, PURPOSE AND STATUTORY AUTHORITY.
12	The basis and purpose of these rules is to establish
13	regulations concerning the designation of providers of last
14	resort and the obligations that attach to such a designation.
15	These rules also establish regulations concerning the
16	designation of providers eligible to receive federal universal
17	service assistance.
18	These rules are clear and simple and can be understood by
19	persons expected to comply with them. They do not conflict
20	with any other provision of law. There are no duplicating or
21	overlapping rules.
22	The Commission is authorized to promulgate rules
23	generally by Section 40-2-108, C.R.S., and specifically for
24	telecommunications services by Sections 40-15-201 and
25	40-15-301. Statutory authority for promulgating these rules is
26	further found in Section 40-15-502(6), C.R.S. Finally,
27	these Rules are consistent with 47 U.S.C. 254 and with 47
28	C.F.R., Part 54.

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On May 23, 2001 the Federal Communications Commission released its Fourteenth Report and Order, Twenty-Second Order on Reconsideration and Further Notice of Proposed Rulemaking in CC Docket No. 96-45. In this Order the FCC modified its rules (Part 54) for providing high-cost universal service support to rural telephone companies for the following five years based upon the proposals made by the Rural Task Force established by the Federal-State Joint Board on Universal Service. These rules are necessary to ensure that eligible telecommunication carriers continue to receive support under the federal universal service program.

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15 RULE (4 CCR) 723-42-1. APPLICABILITY.

These rules are applicable to all telecommunications service providers: 1) who are designated as a Provider of Last Resort or Eligible Telecommunications Carrier; or 2) seeking to be designated as a Provider of Last Resort or Eligible Telecommunications Carrier; or 3) seeking to remove a designation as a Provider of Last Resort or Eligible Telecommunications Carrier.

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723-42-7.4 State Certification of Support for Federal Support. As required by Federal Communications Commission ("FCC") Universal Service regulations found at 47 CFR 54.313 and 54.314, and where appropriate, the Commission will file an annual certification with the Administrator of the federal Universal Service Fund ("USF") and the FCC on behalf of each jurisdictional eligible telecommunications carrier serving

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lines in the state, stating that all federal high-cost support 1 provided to such carriers within that State will be used only 2 for the provision, maintenance, and upgrading of facilities 3 and services for which the support is intended. 4 723-42-7.4.1 In making its determination that all 5 6 federal high-cost support provided to a carrier will be used only for the provision, maintenance, and upgrading of 7 facilities and services for which the support is intended, the 8 Commission may require from a carrier such information as it 9 finds necessary and convenient. At a minimum, carriers shall 10 11 furnish requested information on a form supplied by the Commission as part of the carrier's annual report. 12 13 14 15 RULE (4 CCR) 723-42-10. DISAGGREGATION AND TARGETING 16 SUPPORT BY RURAL INCUMBENT LOCAL EXCHANGE CARRIERS. 17 All rural incumbent local exchange carriers who have selected 18 19 a disaggregation path pursuant to FCC regulations found at 47 20 CFR Part 54.315 shall file with the Commission as appropriate: 723-42-10.1 Path 1: Carriers Not Disaggregating and 21 22 Targeting High-Cost Support: 723-42-10.1.1 A carrier's election of this path 23 24 becomes effective upon filing by the carrier with the 25 Commission. 723-42-10.1.2 This path shall remain in place for 26 27 such carrier for at least four years from the date of filing 28 with the Commission except as provided in Rule 10.1.3 below. 723-42-10.1.3 The Commission may require, on its 29 own motion, upon petition by an interested party, or upon 30 petition by the rural incumbent local exchange carrier, the 31 32 disaggregation and targeting of support under Rules 10.2 33 10.3.

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2 Approval for the Disaggregation and Targeting of Support. 723-42-10.2.1 A carrier electing to disaggregate 3 and target support under this subsection must file a 4 5 disaggregation and targeting plan with the Commission. 6 723-42-10.2.2 Under this subsection a carrier may 7 propose any method of disaggregation and targeting of support 8 consistent with the general requirements detailed in 47 C.F.R. 9 § 54.315(e) (effective Oct. 1, 2001). 723-42-10.2.3 A disaggregation and targeting plan 10 under this Rule becomes effective upon approval by 11 12 Commission. 723-42-10.2.4 A carrier shall disaggregate and 13 14 target support under this path for at least four years from the date of approval by the Commission except as provided in 15 16 Rule 10.3.5 below. 723-42-10.2.5 The Commission may require, on its 17 18 own motion, upon petition by an interested party, or upon 19 petition by the rural incumbent local exchange carrier, the 20 disaggregation and targeting of support in a different manner. 723-42-10.2.6 Requests for disaggregation under 21 Path 2 shall be filed in accordance with Commission Rules of 22 23 Practice and Procedure, 4 CCR 723-1, relating to applications. 723-42-10.3 Path 3: Self-Certification of 24 25 Disaggregation and Targeting of Support. 723-42-10.3.1 A carrier may file a disaggregation 26 27 and targeting plan with the Commission along with a statement 28 certifying each of the following: 29 723-42-10.3.1.1 It has disaggregated support to 30 the wire center level; or 723-42-10.3.1.2 It has disaggregated support 31 32 into no more than two cost zones per wire center.

723-42-10.2 Path 2: Carriers Seeking Prior Regulatory

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1 723-42-10.3.2 Any disaggregation plan submitted pursuant to this Rule 10.3 must meet 2 the following 3 requirements: 4 723-42-10.3.2.1 The plan must be supported by a 5 description of the rationale used, including the methods and 6 data relied upon to develop the disaggregation zones, and a discussion of how the plan complies with the requirements of 7 this Rule 10.3. Such filing must provide information 8 sufficient for interested parties to make a meaningful 9 analysis of how the carrier derived its disaggregation plan. 10 11 723-42-10.3.2.2 The plan must be reasonably related to the cost of providing service for each 12 disaggregation zone within each disaggregated category of 13 14 support. 15 723-42-10.3.2.3 The plan must clearly specify the per-line level of support for each category of high-cost 16 universal service support provided pursuant to §§ 54.301, 17 54.303, and/or 54.305 of part 54 of 47 C.F.R., and/or part 36, 18 19 subpart F of 47 CFR in each disaggregation zone. 20 723-42-10.3.2.4 If the plan uses a benchmark, 21 the carrier must provide detailed information explaining what 22 the benchmark is and how it was determined. The benchmark must be generally consistent with how the total study area 23 level of support for each category of costs is derived to 24 25 enable a competitive eligible telecommunications carrier to 26 compare the disaggregated costs used to determine support for 27 each cost zone. 28 723-42-10.3.3 A carrier's election of this path 29 becomes effective upon filing by the carrier the 30 Commission. 723-42-10.3.4 A carrier shall disaggregate 31 target support under this path for at least four years from 32 33 the date of filing with Commission except as provided in Rule 34 10.3.5 below.

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32 33 723-42-10.3.5 The Commission may require, on its own motion, upon petition by an interested party, or upon petition by the rural incumbent local exchange carrier, modification to the disaggregation and targeting of support selected under this path.

723-42-10.4 Carriers failing to select a disaggregation path, as described in Rules 10.1, 10.2 or 10.3 above, by the deadline specified in 47 C.F.R. § 54.315, will not be permitted to disaggregate and target federal high-cost support unless ordered to do so by the Commission.

RULE (4 CCR) 723-42-1011. VARIANCE AND WAIVER.

The Commission may permit variance or waiver from these rules, if not contrary to law, for good cause shown if it finds that compliance is impossible, impracticable or unreasonable.

15 RULE (4 CCR) 723-42-1112. INCORPORATION BY REFERENCE.

References in these Rules to Parts 36 and 54, are rules issued by the FCC and have been incorporated by reference in these These rules may be found at 47 C.F.R. revised as of October 1, 2001 1997 as amended by 12 FCC Rcd 17469 (1997), 62 FR 65036 (12/10/97), 63 FR 3830 (01/27/98), and 63 Fr 2094 $\frac{(01/13/98)}{(01/13/98)}$. References to Parts 36 and 54 do not include later amendments to or editions of these parts. A certified copy of these parts which have been incorporated by reference are maintained at the offices of the Colorado Public Utilities Commission, 1580 Logan Street, OL-2, Denver, Colorado 80203 and are available for inspection during normal business hours. Certified copies of the incorporated rules shall be provided at cost upon request. The Director of the Public Utilities Commission, or his designee, will provide information regarding how the incorporated rules may be obtained or examined. These incorporated rules may be examined at any state publications depository library. G:\yellow\01R-434T_B_091201_w2.doc:lp