Decision No. C03-0983

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO

DOCKET NO. 00T-612

IN THE MATTER OF THE VERIFIED JOINT APPLICATION FOR APPROVAL OF INTERCONNECTION AGREEMENT BETWEEN QWEST CORPORATION AND ADELPHIA BUSINESS SOLUTIONS OPERATIONS, INC.

DECISION GRANTING APPLICATION FOR APPROVAL OF CUSTOM LOCAL AREA SIGNALING SERVICES NETWORK INTERCONNECTION AGREEMENT AND FOR LINE INFORMATION DATA BASE STORAGE AGREEMENT

> Mailed Date: September 2, 2003 Adopted Date: August 27, 2003

I. BY THE COMMISSION

A. Statement

- 1. This matter comes before the Colorado Public Utilities Commission (Commission) for consideration of an Application for Approval of a Custom Local Area Signaling Services (CLASS) Interconnection Agreement and a Line Information Data Base Storage (LIDB) Agreement between Qwest Corporation (Qwest) and Adelphia Business Solutions Operations, Inc. (Adelphia), filed on July 18, 2003. The Application seeks approval of the negotiated CLASS Agreement, dated July 12, 2001, and of the LIDB Agreement, dated April 20, 2001. Qwest represents that it filed the Agreements out of caution to ensure compliance with any filing obligations.
- 2. According to Qwest, the Agreements for CLASS and LIDB are Qwest's standard form contracts containing provisions that are and have been available to all competitive local exchange carriers through other approved interconnection agreements and Qwest's Statement of

Generally Available Terms and Conditions (SGAT), or through offers made by posting the contract forms on its wholesale website.

- 3. Commission Staff indicates that CLASS is part of the Signaling System 7, which is in Qwest's Ninth Revised SGAT, and is considered to be a network element. LIDB Storage is covered in Section 9.15 of Qwest's Ninth Revised SGAT. As such, the Agreements qualify as Interconnection Agreements.
- 4. The Application is filed pursuant to the Commission's Rules Establishing Procedures Relating to the Submission for Approval of Interconnection Agreements, and any Amendments to Interconnection Agreements within Colorado by Telecommunications Carriers, 4 *Code of Colorado Regulations (CCR)* 723-44 (Interconnection Agreement Rules) and 47 U.S.C. § 252(a)(1). As part of their Application, Qwest and Adelphia attached their Agreements.
- 5. Pursuant to 4 *CCR* 723-44-5.6 of the Interconnection Agreement Rules, notice of the submitted Application was given to the public. Interested persons were given an opportunity to file comments within 30 days of the notice. No comments were filed with the Commission. Likewise, no person has sought to intervene in this matter.
 - 6. Now being duly advised in the premises, we will grant the Applications.

B. Background

7. The Application and Agreements were submitted following the successful completion of voluntary negotiations between Qwest and Adelphia. The requirements of Rule 44 have been included in the Application.

- 8. Pursuant to 4 CCR 723-44-5.7.3, the Commission shall approve or reject these negotiated interconnection agreements within 90 days after submission by the parties; otherwise the agreements shall be deemed approved.
- 9. In deciding whether to approve or reject the Agreements the Commission follows the Interconnection Agreement Rules. Those rules were promulgated to implement certain directives set forth in the Telecommunications Act of 1996 (Act), 47 U.S.C. § 251 *et seq.*
- 10. The Act sets forth the procedures for negotiation, arbitration, and approval of interconnection agreements and subsequent amendments between telecommunications providers. Notably, 47 U.S.C. §§ 252(a) and (e) mandate that all interconnection agreements and amendments between providers shall be submitted to the State commission (*e.g.*, the Colorado Public Utilities Commission) for review. The State commission may approve or reject any submitted agreement or amendment in accordance with the standards listed in 47 U.S.C. § 252(e)(2) (commission may reject an agreement adopted by negotiation if it discriminates against a telecommunications carrier not a party to the agreement or if the implementation of such agreement is not consistent with the public interest, convenience, and necessity).
- 11. In pertinent part, 47 U.S.C. § 251 and the regulations promulgated by the Federal Communications Commission (FCC) require telecommunications carriers to interconnect their facilities and equipment. 47 U.S.C. § 251(a). The Act further imposes upon all local exchange carriers duties concerning resale, number portability, dialing parity, access to rights-of-way, and reciprocal compensation. 47 U.S.C. § 251(b). Additionally, the Act obligates incumbent local exchange carriers to negotiate in good faith the particular terms and conditions of interconnection agreements for the transmission and routing of telephone exchange service and

exchange access. 47 U.S.C. § 251(c). The FCC's regulations implementing 47 U.S.C. § 251 are codified at 47 C.F.R. pt. 51.

- 12. Section 47 U.S.C. § 252(d) addresses pricing standards. In order to comply with this section, rates for interconnection and network elements must be just and reasonable, nondiscriminatory, and based on the cost of providing the interconnection or network element. This section also deals with charges for the transportation and termination of traffic and with wholesale prices for telecommunications services.
- 13. Since 47 U.S.C. § 252(e) compels State commissions to review interconnection agreements between telecommunications carriers, the Commission adopted the Interconnection Agreement Rules to establish the procedures for Commission review and approval of all interconnection agreements.
- 14. Under the 47 U.S.C. § 252(i) "pick and choose" provision of the Act, Adelphia may at some future date opt into the rates, terms, and conditions of Commission approved and effective agreements, amendments, or SGATs.

C. Findings

- 15. Rule 4 CCR 723-44-5.7.2.1 of the Interconnection Agreement Rules provides that the Commission may reject a submitted interconnection agreement or amendment entered into by negotiation only if:
 - (1) The agreement, or portion thereof, discriminates against a telecommunications carrier not a party to the agreement; or
 - (2) The implementation of such agreement, or portion thereof, is not consistent with the public interest, convenience, and necessity; or
 - (3) The agreement is not in compliance with intrastate telecommunications service quality standards or requirements.

Accord 47 U.S.C. § 252(e)(2)(A). In light of the requirements of Rule 4 CCR 723-44-5.7.2.1, we find that the Agreements should be approved, and therefore that the Application should be granted.

16. The Agreements address all pertinent provisions of 47 U.S.C. § 251. With respect to 47 U.S.C. § 252(d), costing and pricing issues are governed by the Agreements which incorporate by reference interim and final orders of the Commission.

D. Conclusion

17. Based upon the record in the present proceeding and the standards for review of interconnection agreements as set forth in the Interconnection Agreement Rules, we conclude that the Application should be granted and that the Agreements between Qwest and Adelphia should be approved.

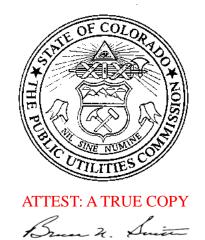
II. ORDER

A. The Commission Orders That:

- The Application filed by Qwest Corporation and Adelphia Business Solutions
 Operations, Inc., on July 18, 2003, which application incorporated their Interconnection
 Agreements is granted.
 - 2. This Order is effective on its Mailed Date.

B. ADOPTED IN COMMISSIONERS' WEEKLY MEETING August 27, 2003.

(SEAL)



Bruce N. Smith Director

THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO

GREGORY E. SOPKIN

POLLY PAGE

JIM DYER

Commissioners