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Attachment A

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO

IN THE MATTER OF ADVICE LETTER NO. 1835 – ELECTRIC FILED BY PUBLIC SERVICE COMPANY OF COLORADO TO REVISE ITS COLORADO P.U.C. NO. 8 -ELECTRIC TARIFF TO ELIMINATE THE **CURRENTLY EFFECTIVE GENERAL RATE SCHEDULE ADJUSTMENTS** ("GRSA") AND **GENERAL RATE** SCHEDULE ADJUSTMENT – ENERGY ("GRSA-E"), AND PLACE INTO EFFECT REVISED BASE RATES AND OTHER AFFECTED **CHARGES** FOR ELECTRIC RATE SCHEDULES IN THE COMPANY'S **ELECTRIC** TARIFF, **INCLUDING UPDATED ELECTRIC** AFFORDABILITY PROGRAM ("EAP"), LOAD METER, AND **PRODUCTION METER CHARGES BECOME** TO EFFECTIVE NOVEMBER 19, 2020.

Proceeding No. 20AL-0432E

STIPULATION AND SETTLEMENT AGREEMENT

This Stipulation and Settlement Agreement ("Stipulation") is entered into by and between the City of Boulder ("Boulder"), the City and County of Denver ("Denver"), the Colorado Energy Consumers ("CEC"), Climax Molybdenum Company ("Climax"), the Colorado Office of Consumer Counsel ("OCC"), Energy Outreach Colorado ("EOC"), the Federal Executive Agencies ("FEA"), The Kroger Co., on behalf of its King Soopers and City Market Divisions ("Kroger"), Molson Coors Beverage Company ("Molson Coors"), and Walmart Inc. ("Walmart") (each a "Settling Party" and collectively the "Settling Parties") to resolve all issues which were or could have been raised by the Settling Parties regarding class cost of service, revenue allocation, and rate moderation in this proceeding.

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The Settling Parties have been authorized to state the following regarding the positions of the other parties on this Stipulation.

- The Cities of Arvada, Aurora, Centennial, and Thornton, the Towns of Erie and Windsor, and the Colorado Communications and Utility Alliance (collectively, the "Local Governments") do not oppose the Stipulation.
- Public Service Company of Colorado ("Public Service" or the "Company") does not oppose the Stipulation, which utilizes its Rebuttal Testimony Class Cost of Service Study ("CCOSS"), including the Company's proposed classification and allocation of Rush Creek Wind Project ("Rush Creek") on an energy basis, as the basis for distribution of revenue responsibility among major customer classes. In this proceeding, the Company sought a definitive resolution on the classification and allocation of Rush Creek and future Company-owned wind resources. The Stipulation does not provide this determination and therefore the Company is not joining; however, the Company does not oppose the stipulated cost allocation. With regard to consideration of mitigation of class revenue responsibilities, it is the Company's position in this proceeding that mitigation is a policy decision for the Commission. The Stipulation provides a mitigated revenue distribution that has been agreed-upon by parties that represents various customer groups and therefore the Company does not oppose.
- Vote Solar, the Southwest Energy Efficiency Project ("SWEEP"), the Colorado Solar and Storage Association ("COSSA"), and the Solar Energy Industries Association ("SEIA") take no position on the Stipulation.

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The parties conferred with Trial Staff of the Commission ("Staff") and Staff

indicated it opposes the Stipulation on the grounds that mitigation will

perpetuate increased costs for peaking capacity, which ultimately raises costs

for residential ratepayers.

This Stipulation does not address any issues regarding rate design, tariffs, pilots, or

other issues in this proceeding not expressly noted below.

Procedural Background

1. On October 19, 2020, Public Service initiated this Phase II rate case by filing

Advice Letter No. 1835 – Electric, which was subsequently amended on January 8, 2021.

2. Through Decisions Nos. R20-0887-I, R20-0922-I, and R21-0014-I

Administrative Law Judge Steven H. Denman acknowledged certain interventions of right

and granted permissive interventions in this proceeding, which established the parties to this

proceeding, including the Settling Parties.

3. Decision No. R20-0922-I adopted the consensus procedural schedule

proposed by the parties, which included deadlines for filing answer testimony and rebuttal

and cross-answer testimony regarding Public Service's class cost allocation, revenue

allocation, and rate design proposals.

4. As relevant to this Stipulation, on March 8, 2021, CEC, Climax, EOC, FEA,

the OCC, and Walmart filed answer testimony addressing, among other things, Public

Service's class cost allocation and revenue allocation proposals. Staff filed answer testimony

explaining that it was largely focused on the rate design aspects of this case and saw "its role

in the class cost allocation side of this case primarily as one of providing balance within the

¹ Other than to the extent the Stipulation impacts the ultimate rates in the tariff.

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overall process and ensuring adherence to Commission-established ratemaking principles."²

Several Settling Parties as well as other parties filed answer testimony regarding rate design,

tariffs, pilots, and other issues not addressed in this Stipulation.

5. On April 7, 2021, again as relevant to this Stipulation, CEC, Climax, EOC,

FEA, Kroger, Staff, and Walmart filed cross-answer testimony addressing, among other

things, class cost allocation and revenue allocation.³ Public Service also filed rebuttal

testimony addressing, among other things, the class cost allocation and revenue allocation

proposals raised in answer testimony. Several Settling Parties as well as other parties filed

cross-answer testimony regarding rate design, tariffs, pilots, and other issues not addressed in

this Stipulation.

6. After cross-answer and rebuttal testimony was filed, and all of the parties'

positions regarding class cost allocation and revenue allocation were known, certain parties

subsequently engaged in settlement discussions to see if they could resolve any disputed

issues regarding the appropriate class cost allocation and revenue allocation in this Phase II

rate case. Those discussions ultimately proved to be productive and the Settling Parties have

reached an agreement to resolve the class cost allocation and revenue allocation issues in this

proceeding.

7. Notably, the Settling Parties along with those parties that do not oppose the

Stipulation represent all of Public Service's customers and consumer advocates that are

parties to this proceeding and address class cost allocation and revenue allocation.

² Hearing Exhibit 400, p. 4.

³ EOC also filed cross-answer testimony on April 9, 2021.

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Stipulation Terms and Conditions

8. The Settling Parties agree that the Commission should approve the following class cost allocation, revenue allocation, and rate moderation to resolve all issues regarding class cost allocation, revenue allocation, and rate moderation which were or could have been raised by the Settling Parties in this proceeding (the "Settled Issues"):

- a. The Settling Parties agree that the results of the CCOSS as proposed by Public Service in Rebuttal Testimony should be approved to allocate costs and base rate revenue among the various classes, except as modified through this Stipulation. The Settling Parties note that the methodology used by Public Service in the CCOSS presented in Rebuttal Testimony includes, among other things, the use of the 4CP-AED methodology to allocate fixed generation and transmission costs other than the costs of Rush Creek and an energy allocator to allocate the fixed generation costs of Rush Creek.
- b. While the Settling Parties utilize the Public Service CCOSS results as part of this Stipulation, the Settling Parties individually do not necessarily agree with the adoption of any particular cost or revenue allocation methodology including, for example, the use of the 4CP-AED methodology to allocate fixed generation and transmission costs or an energy allocator to allocate the fixed generation costs of Rush Creek. Therefore, the Stipulation does not request that the Commission specifically approve or reject any particular cost allocation or revenue allocation methodology.

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c. While the Stipulation does not reflect cost allocation results consistent with the stratification or other methods for allocating production costs, or the full rate moderation proposals offered by various Settling Parties, in recognition of the rate increases that would result for the Residential and Small Commercial customer classes under the CCOSS presented by Public Service in Rebuttal Testimony and the arguments raised by various Settling Parties and in recognition of the facts and circumstances in this proceeding, the Commission should approve rate moderation for those classes and reduce the revenue responsibility (i) for the Residential class by \$15,000,000, and (ii) for the Small Commercial class by \$800,000.

d. To make up the \$15,800,000 revenue reduction from the Residential and Small Commercial Classes, the revenue responsibility for the three Commercial and Industrial classes (Secondary General, Primary General, and Transmission General) and Street Lighting should be increased in proportion to their class-allocated revenue requirement as set forth below:

Settlement Table
13 Months Ended August 31, 2019

		PSCO						
	Adjusted	Proposed						
	TY	Rebuttal	PSCO					
	Phase I	Base	Proposed		Proposed	Proposed		
	Base	Rate	Rebuttal		Base	Base		
	Rate	Revenues	Base		Rate	Rate		
	Revenue at	[Base + DSM]	Revenues		Revenues	Revenues	Electric	
	Present	(Wishart -	[Base+DSM]	Moderation	[Base + DSM]	[Base + DSM]	Affordability	Total
Rate Class	Rates	Attach SWW-3)	Pct. Change	Change	(Settlement)	Pct. Change	Program	Revenue
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	(i)
Residential	\$731,876,356	\$802,965,579	9.71%	(\$15,000,000)	\$787,965,579	7.66%	\$2,844,171	\$790,809,750
Small Commerical	\$98,619,596	\$98,706,946	0.09%	(\$800,000)	\$97,906,946	-0.72%	\$353,396	\$98,260,343
C&I Secondary	\$719,488,007	\$673,635,900	-6.37%	\$11,497,736	\$685,133,636	-4.77%	\$2,472,998	\$687,606,634
C&I Primary	\$156,817,568	\$150,037,283	-4.32%	\$2,560,863	\$152,598,146	-2.69%	\$550,805	\$153,148,951
C&I Transmission	\$75,705,662	\$65,584,409	-13.37%	\$1,119,406	\$66,703,815	-11.89%	\$240,768	\$66,944,583
Street and Area Lighting	\$44,800,089	\$36,441,789	-18.66%	\$621,995	\$37,063,784	-17.27%	\$133,782	\$37,197,566
Traffic Signal Lighting	\$1,194,658	\$1,130,030	-5.41%	\$0	\$1,130,030	-5.41%	\$4,079	\$1,134,109
Sub-Total	\$1,828,501,935	\$1,828,501,936	0.00%	\$0	\$1,828,501,936	0.00%	\$6,600,000	\$1,835,101,936
Interconnection Charges	\$483,480	\$483,480	0.00%		\$483,480	0.00%		\$483,480
Total	\$1,828,985,415	\$1,828,985,416	0.00%	\$0	\$1,828,985,416	0.00%	6,600,000	\$1,835,585,416

Note 1: The electric affordability program revenue requirement is allocated to each class based on the proposed settlement revenues shown in Column (f).

e. Under this Stipulation, there is no change to the cost and revenue allocation to the Traffic Signal subclass as compared to the results for that subclass as presented in Public Service's Rebuttal Testimony.

General Terms and Conditions

- 9. The Settling Parties agree that this Stipulation is in the public interest and will be supported by the Settling Parties' testimony in this proceeding. The Settling Parties agree to support the Stipulation as being in the public interest in proceedings before the Commission and to advocate in good faith that the Commission approve the Stipulation in its entirety.
- 10. The Settling Parties agree that this Stipulation represents a compromise of their positions and has been negotiated as a comprehensive settlement of the Settled Issues only. As such, the Settling Parties acknowledge that their support and advocacy for the Stipulation is based upon the Stipulation as a whole and not based upon its individual components viewed in isolation.

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11. The Settling Parties agree that all negotiations relating to this Stipulation are

subject to CRE 408, and that no party will be bound by any position asserted in the

negotiations, except to the extent expressly stated in this Stipulation.

12. The Settling Parties agree that except as otherwise expressly noted in this

Stipulation: (a) the execution of this Stipulation will not be deemed to constitute an

acknowledgment of any Settling Party of the validity or invalidity of any particular method,

theory or principle of ratemaking or regulation, and no Settling Party will be deemed to have

agreed that any principle, method or theory of regulation employed in arriving at this

Stipulation is appropriate for resolving any issue in any other proceeding; (b) the execution

of the Stipulation will not constitute the basis of estoppel or waiver in future proceedings by

any Settling Party; and (c) no Settling Party will be deemed to be bound by any position

asserted by any other Settling Party. Any specific reservation of future litigation rights

contained in the Stipulation should not be deemed to waive the applicability of this general

reservation of litigation rights in future proceedings as to all matters contained in the

Stipulation.

13. The Settling Parties acknowledge that their support and advocacy of the

Stipulation may be compromised by material alterations thereto. In the event the

Commission rejects or materially alters the Stipulation, the Settling Parties agree that within

seven days of such Commission Decision any Settling Party may provide notice to the other

Settling Parties of its objection to the Stipulation as modified. Upon such objection, the

Settling Parties will no longer be bound by its terms and will not be deemed to have waived

any of their respective procedural or due process rights under Colorado law. If a Settling

Party objects to the Stipulation as modified, it may withdraw from the Stipulation.

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14. If the Commission adopts and approves the Stipulation, this Stipulation

resolves all disputed matters relative to this proceeding between the Settling Parties with

respect to the Settled Issues. Any disputed matters on the Settled Issues will be deemed

resolved to the extent that the Stipulation is not compromised by material alterations.

15. Except as otherwise expressly provided in this Stipulation, the issuance of a

decision approving this Stipulation will not be deemed to work as an estoppel upon the

Settling Parties or the Commission, or otherwise establish, or create any limitation on or

precedent of the Commission, in future proceedings.

16. This Stipulation will not become effective and will be given no force and

effect until the issuance of a final written Commission decision that accepts and approves this

Stipulation.

17. The Settling Parties waive cross-examination as to each other's witnesses

regarding the Settled Issues but reserve the right to cross-examine Settling Parties on other

issues and non-settling parties on the Settled Issues and other issues to the extent those

parties oppose the Stipulation or otherwise take positions at the evidentiary hearing

inconsistent with the Stipulation.

18. This Stipulation may be executed in one or more counterparts and each

counterpart will have the same force and effect as an original document and as if all the

Settling Parties had signed the same document. Any signature page of this Stipulation may

be detached from any counterpart of this Stipulation without impairing the legal effect of any

signatures thereon and may be attached to another counterpart of the Stipulation identical in

form hereto but having attached to it one or more signature page(s). The Settling Parties

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agree that "pdf" signature pages exchanged by e-mail will satisfy the requirements for execution.

[Signature Page Follows]

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Attachment A

Dated this 30th day of April 2021.

Agreed on behalf of: City of Boulder, Colorado

s/Lucas Markley

Lucas Markley #40315 Assistant City Attorney II Office of the City Attorney City of Boulder Box 791 1777 Broadway Boulder, CO 80306 - 0791

Telephone: (303) 441 3020

E-Mail: markleyl@bouldercolorado.gov

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Attachment A

Dated this 30th day of April 2021.

Agreed on behalf of: City and County of Denver, Colorado

s/ Charles T. Solomon

Charles T. Solomon Assistant City Attorney Denver City Attorney's Office 201 West Colfax Ave., Dept. 1207 Denver, CO 80202

Telephone: (720) 913-3286

E-Mail: Charles.Solomon@denvergov.org

Appendix B Decision No. R21-0400 Proceeding No. 21AL-0432E Page 13 of 20 Hearing Exhibit 1213 Proceeding No. 20AL-0432E Page 13 of 20

Attachment A

Dated this 30th day of April 2021.

Agreed on behalf of: Colorado Energy Consumers

s/ Thorvald A. Nelson

Thorvald A. Nelson Holland & Hart LLP 555 Seventeenth Street, Suite 3200 Denver, CO 80202

Telephone: (303) 295-8000

E-Mail: TNelson@hollandhart.com

ATTORNEYS FOR THE COLORADO ENERGY CONSUMERS

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Attachment A

Dated this 30th day of April 2021.

Agreed on behalf of: Climax Molybdenum Company

RLFanyo Law, LLC

By: /s/ Richard L. Fanyo
Richard L. Fanyo, Reg. No. 7238
RLFanyo Law, LLC
8012 Routt Street
Arvada, CO 80005

Telephone: 303-910-4370

Email: rfanyo@rlfanyolaw.com

ATTORNEY FOR CLIMAX MOLYBDENUM COMPANY

Appendix B Decision No. R21-0400 Proceeding No. 21AL-0432E Page 15 of 20 Hearing Exhibit 1213 Proceeding No. 20AL-0432E Page 15 of 20

Attachment A

Dated this 30th day of April 2021.

Approved as to Form:

Office of the Attorney General

s/ Gregory. E. Bunker

Gregory E. Bunker, No. 24111 Senior Assistant Attorney General Office of the Attorney General 1300 Broadway, 7th Floor Denver, Colorado 80203 Telephone: 720-508-6212

E-Mail: gregory.bunker@coag.gov

ATTORNEY FOR THE COLORADO OFFICE OF CONSUMER COUNSEL

Agreed on Behalf of:

Colorado Office of Consumer Counsel

s/Scott E. England

Scott E. England Economist/Rate Analyst Colorado Office of Consumer Counsel 1560 Broadway, Suite 200 Denver Colorado 80202 Telephone: 303-894-2125

E-Mail: scott.england@state.co.us

Appendix B Decision No. R21-0400 Proceeding No. 21AL-0432E Page 16 of 20 Hearing Exhibit 1213 Proceeding No. 20AL-0432E Page 16 of 20

Attachment A

Dated this 30th day of April 2021.

Agreed on behalf of: **Energy Outreach Colorado**

By: Jennifer Gremmert
Executive Director

Energy Outreach Colorado 225 E. 16th Ave. Suite 200

Denver, CO 80203 Telephone: 303-226-5052

E-Mail: jgremmert@energyoutreach.org

DIETZE AND DAVIS, P.C.

Galrille

Mark D. Detsky, Atty. Reg. No. 35276

Gabriella Stockmayer, Atty. Reg. No. 43770

K.C. Cunilio, Atty. Reg. No. 51378

2060 Broadway, Suite 400

Boulder, CO 80302

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E-Mail: MDetsky@dietzedavis.com GStockmayer@dietzedavis.com KCunilio@dietzedavis.com

ATTORNEYS FOR ENERGY OUTREACH COLORADO

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Attachment A

Dated this 30th day of April 2021.

Agreed on behalf of: Federal Executive Agencies

/s/ Peter Meier

Peter Meier Attorney-Advisor Office of Electricity and Fossil Energy U.S. Department of Energy 1000 Independence Ave, SW Washington, DC 20585 Telephone: 202-586-8499

E-Mail: peter.meier@hq.doe.gov

Ronald J. Klinefelter Assistant General Counsel & Vice President Western Area Power Administration 12155 W. Alameda Parkway Lakewood, CO 80228-8213 Telephone: 720-962-7021

Telephone: 720-962-7021 E-Mail: klinefelter@wapa.gov Appendix B Decision No. R21-0400 Proceeding No. 21AL-0432E Page 18 of 20 Hearing Exhibit 1213 Proceeding No. 20AL-0432E Page 18 of 20

Attachment A

Dated this 30th day of April 2021.

Agreed on Behalf of:

The Kroger Co., on behalf of its King Soopers and City Market Divisions

s/Kurt J. Boehm

Kurt J. Boehm, Esq. BOEHM, KURTZ & LOWRY 36 East Seventh Street, Suite 1510 Cincinnati, Ohio 45202

Telephone: 513-421-2255

E-Mail: <u>kboehm@bkllawfirm.com</u>

ATTORNEY FOR THE KROGER CO.

Appendix B Decision No. R21-0400 Proceeding No. 21AL-0432E Page 19 of 20 Hearing Exhibit 1213 Proceeding No. 20AL-0432E Page 19 of 20

Attachment A

Dated this 30th day of April 2021.

Agreed to on behalf of: **Molson Coors Beverage Company**

KEYES & FOX, LLP

By: /s/ Mark T. Valentine 1580 Lincoln Street, Suite 880 Denver, CO 80203 Tel: 303-908-9391

Email: <u>mvalentine@kfwlaw.com</u>

ATTORNEY FOR MOLSON COORS BEVERAGE COMPANY Appendix B Decision No. R21-0400 Proceeding No. 21AL-0432E Page 20 of 20 Hearing Exhibit 1213 Proceeding No. 20AL-0432E Page 20 of 20

Attachment A

Dated this 30th day of April 2021.

Agreed to on behalf of: **Walmart Inc.**

CLARK ENERGY LAW, LLC

/s/ Julie A. Clark

Julie A. Clark, #45073
3440 Youngfield Street, Suite 276
Wheat Ridge, CO 80033
Tel: (303) 731-6106
jclark@clarkenergylaw.com

ATTORNEY FOR WALMART INC.

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