

Decision No. C20-0181

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO**

PROCEEDING NO. 20A-0053T

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IN THE MATTER OF THE APPLICATION OF SIMWOOD INC. FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY (CPCN) FOR THE PROVISION OF PART IV SERVICES IN THE STATE OF COLORADO (4 CCR 723-2-2103).

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**DECISION GRANTING  
APPLICATION WITH CONDITIONS**

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Mailed Date: March 19, 2020

Adopted Date: March 18, 2020

**I. BY THE COMMISSION**

**A. Statement**

1. By this Decision, we grant, with conditions set forth below, the application of Simwood Inc. for a Certificate of Public Convenience and Necessity (CPCN) to provide Part IV services in Colorado, as discussed below.

**B. Background**

2. On February 11, 2020, Simwood Inc. filed an Application for a CPCN to provide Part IV services. Specifically, Simwood Inc. seeks a CPCN in order to obtain numbering resources, right-of-way access, and interconnection agreements and other commercial agreements with other carriers as contemplated in Decision No. R17-0295, April 14, 2017 in Proceeding No. 16R-0453T. Simwood Inc. intends to offer Voice over Internet Protocol services throughout the State of Colorado. Simwood Inc. states that it is authorized to operate as a competitive local exchange carrier and interexchange carrier in Idaho, Kentucky, Missouri, Montana, North Dakota, Oregon, Texas, and Wisconsin. Simwood Inc. has pending applications for authority in Arkansas, California, Florida, Georgia, Indiana, New York, West Virginia, and

Wyoming. Simwood Inc. is also authorized by the Federal Communications Commission to provide international 214 services.

3. On February 11, 2020, notice of the Application was provided to all persons, firms or corporations, interested in or affected by the grant or denial of the request. Interventions were due on or before March 12, 2020. No interventions were received in this proceeding.

4. On February 27, 2020, Simwood Inc. filed an Amendment which included an attachment in response to Commission Staff's data requests, which included biographies of key personnel at Simwood Inc.

5. The supplement filed on February 27, 2020, responses to Staff's data requests, included clarification of Simwood Inc.'s operational history, managerial experience, and types of services it is seeking to provide in Colorado. Simwood Inc. has also agreed to provide financial assurance pursuant to a Commission Staff calculation based upon projected revenue and estimated equivalent access lines. Simwood Inc. agrees to provide the Commission with financial assurance in the form of a bond or a letter of credit in the amount of \$13,888 as a condition of obtaining its CPCN.

### **C. Discussion**

6. No one has filed an intervention opposing the Application. We therefore find that the Application is unopposed and consider it without a formal hearing pursuant to § 40-6-109(5), C.R.S.

7. The Commission recently modified its Rules Regulating Telecommunications Services and Providers of Telecommunications Services, 4 *Code of Colorado Regulations* (CCR) 723-2 (Proceeding No. 16R-0453T, with an effective date of September 1, 2017). The modified rules allow providers offering Part IV services under § 40-15-401, C.R.S., to apply to the

Commission to obtain a CPCN. No CPCN is required for services classified in Part IV of Article 15 of Title 40 of the Colorado Revised Statutes. Pursuant to § 40-15-503.5, C.R.S., and Commission Rule 2111, 4 CCR 723-2, the Commission may require an applicant requesting an operating authority to post a bond or provide other security as a condition of obtaining a Commission operating authority.

8. Due to the financial information provided by Simwood Inc., we conclude that financial assurance for the issuance of a CPCN is necessary and appropriate in the form of either a bond or a letter of credit and shall be required to be posted with the Commission under the terms and conditions specified in the Attachments to this Decision. The issuance of a bond or letter of credit is consistent with previously issued Commission decisions granting CPCNs when financial fitness is an issue. Section 40-15-503.5, C.R.S., and Commission Rule 2111 allow the Commission to impose a bond or other security as a condition of obtaining an operating authority.

9. With the issuance of this authority, Simwood Inc. must: (1) file a bond or letter of credit consistent with the terms and conditions in the Attachments to this Decision; and (2) comply with all applicable statutory and regulatory requirements pursuant to Rule 2103(a)(XVI), 4 CCR 723-2.

## **II. ORDER**

### **A. The Commission Orders That:**

1. Simwood Inc. is granted a Certificate of Public Convenience and Necessity (CPCN) to provide Part IV services on a statewide basis with the conditions included herein.

2. Simwood Inc. is not required to create and provide tariffs to the Commission.

3. Simwood Inc. shall not unjustly discriminate among customers in the same class of service, per Commission Rule 4 *Code of Colorado Regulations* 723-2-2103.

4. Before commencing operations under this CPCN to provide Part IV services, Simwood Inc. shall file with the Commission, financial assurance in the form of a bond or letter of credit consistent with the terms and conditions as described in Attachments A and B to this Decision.

5. If Simwood Inc. fails to file financial assurance within one year from the Mailed Date of this Decision, this CPCN to provide Part IV services shall be deemed null and void without further action of the Commission. For good cause shown, and if a proper request is filed within one year of the Mailed Date of this Decision, the Commission may grant additional time within which to file financial assurance.

6. Consistent with terms and conditions established in previous Commission decisions, Simwood Inc. will be required to contribute, as prescribed by statute, rule or order of the Commission, based on the entirety of its intrastate services regardless of the technology, to the Public Utilities Commission's Telecommunications Utilities Fund, the Colorado High Cost Support Mechanism, the Colorado Telephone Users Disabilities Fund, and other financial support mechanisms that may be created in the future by the Commission to implement §§ 40-15-502(4) and (5), C.R.S.

7. The 20-day period provided for in § 40-6-114, C.R.S., within which to file applications for rehearing, reargument, or reconsideration begins on the first day following the effective date of this Decision.

8. This Decision is effective on its Mailed Date.

**B. ADOPTED IN COMMISSIONERS' WEEKLY MEETING  
March 18, 2020.**

( S E A L )



ATTEST: A TRUE COPY

A handwritten signature in cursive script that reads "Doug Dean".

Doug Dean,  
Director

THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF COLORADO

JEFFREY P. ACKERMANN

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JOHN GAVAN

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MEGAN M. GILMAN

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Commissioners