

COPY

1

1 BEFORE THE PUBLIC UTILITIES COMMISSION

2 OF THE STATE OF COLORADO

3 -----

4 REPORTER'S TRANSCRIPT

Volume III

5 -----

6 Docket No. 08A-532E

7 -----

8 IN THE MATTER OF THE APPLICATION OF PUBLIC SERVICE
9 COMPANY OF COLORADO FOR APPROVAL OF ITS 2009 RENEWABLE
ENERGY STANDARD COMPLIANCE PLAN

10 -----

11

12 Pursuant to notice to all parties of
13 interest, the above-entitled matter came on for
14 hearing before Commissioner Matt D. Baker, commencing
15 at 1:30 p.m., on April 8, 2009, at 1560 Broadway,
16 Denver, Colorado 80203, said proceedings having
17 been reported in shorthand by James L. Midyett and
18 Harriet Weisenthal, Certified Shorthand Reporters.

19 Whereupon, the following proceedings were had

20

21

22

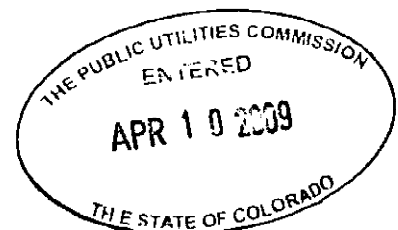
23

24

25

RECEIVED
OFFICE OF
PUBLIC UTILITIES

2009 APR 10 PM 1:57



1 BY MR. IRBY:

2 Q How would you summarize the trade-offs
3 between Public Service's lockdown proposal and what
4 staff is proposing?

5 A My understanding is that the trade-offs
6 would be between trying to make a more accurate
7 prediction or actual -- try to make a more accurate
8 calculation of ongoing net benefit or net costs versus
9 the trade-off of having more certainty in the spending
10 levels over time.

11 Q And, Mr. Shafer, does the OCC have
12 concerns with this associated trade-off; and if so,
13 could you explain those concerns?

14 A Yes. We do have concerns with that. Our
15 concerns center upon a couple concepts. First, I think
16 the result, if the Commission were to adopt the staff
17 proposal, is that it would magnify the impact the price
18 of natural gas would have on the future selection of
19 renewable resources. We think this could create a
20 situation where Public Service would actually spend
21 money in excess of what they could collect through the
22 RESA.

23 Staff also floated the concept that there
24 could be a new rider, or through the ECA, for the
25 collection of this excess collection. And we view that

1 as a way to effectively circumvent the retail rate cap.
2 And as I read the staff proposal in Exhibit 44, staff
3 acknowledges that under its proposal we could actually
4 have a situation where the company is in a shortfall
5 position and no acquisition could occur in a given
6 compliance year.

7 In contrast, if the Commission were to
8 adopt a lockdown proposal with a fixed time fence as
9 opposed to a moving time fence as I've categorized the
10 staff position, I don't think you would have that
11 magnitude -- you wouldn't have the natural gas driving
12 the acquisition process for renewable resources.

13 If I may give an example of Public
14 Service acquiring five different wind projects over
15 five different years, it's been my understanding that
16 Public Service intends to acquire approximately 8
17 megawatts of wind and that they want to do that in a
18 staggered approach. So I'm assuming for a simple
19 example, five wind farms at a hundred megawatts each
20 over five years.

21 In a lockdown proposal, where we would
22 lock in the natural gas prices instead of having them
23 fluctuate as staff would have, what I think you will
24 get is a trending of gas price forecasts that's
25 forecast -- forecasted prices for year one, year two,

1 year three, year four, and year five of each of those
2 respective wind farms. I think what that has -- the
3 outcome of that would smooth the natural gas price
4 forecasting so that it's not so volatile in the
5 acquisition process.

6 Q Thank you, Mr. Shafer.

7 Do you have any further oral cross-answer
8 testimony you would like to provide?

9 A If I may, this is working from Exhibit
10 44, item 3-A, I was not under the impression, based on
11 the oral testimony yesterday, that there would be this
12 rerunning of the RES/No-RES models. And what staff
13 outlines in 3-A is that the company shall rerun the RES
14 and No-RES models for the prior year, replacing only
15 the projected cost of fuel and CO-2 with actual costs.
16 This analysis shall be used to determine the
17 incremental cost to be assessed to the RESA.

18 I think this rerunning was an issue that
19 we attempted to -- that we addressed in the 2008
20 compliance plan with Public Service. My recollection
21 of the Commission ruling was the rerunning is only
22 necessary if the utility is not able to achieve
23 compliance with the standard due to the retail rate
24 impact.

25 I would consider what staff is proposing

1 in this process through 3-A to circumvent that rule and
2 puts a little risk into the process of the collection
3 versus the spending. And I don't view that to be a
4 positive outcome.

5 Q Thank you, Mr. Shafer.

6 MR. IRBY: That's all.

7 COMMISSIONER BAKER: Okay, Public Service
8 is up?

9 MS. CONNELLY: Commissioner Baker, I
10 wonder if staff wants to revisit whether they want to
11 cross Mr. Shafer and they go up before we do.

12 COMMISSIONER BAKER: I was going to ask
13 after you --

14 MS. BOTTERUD: I would like to check with
15 my client; and unfortunately Mr. Camp is not in the
16 hearing room. If we could take a brief break --

17 COMMISSIONER BAKER: Could we do Public
18 Service's cross first or is that not quite --

19 MS. CONNELLY: Well, we can.

20 We'll go.

21 CROSS-EXAMINATION

22 BY MS. CONNELLY:

23 Q Good afternoon, Mr. Shafer.

24 A Good afternoon, Ms. Connelly.

25 Q As I understand your additional -- your

1 additional testimony that you just gave, you favor
2 Public Service Company's lockdown proposal over
3 Mr. Camp's proposal.

4 A With the caveat that the OCC has
5 advocated regarding carbon costs, correct.

6 Q And I want to -- I want to get to the
7 differences between the OCC and us on that, but I have
8 some other issues I want to discuss with you first.

~~9 A Certainly.~~

~~10 Q Okay, the first was in your cross-answer
11 testimony --~~

~~12 A I have it.~~

~~13 Q -- where you believe -- let's see if I
14 can find a page here. Page 5, where I believe you were
15 suggesting that we should afford a preference to
16 schools, libraries, public buildings.~~

~~17 A Yes, that starts at the bottom of this
18 page 5 and rolls over to the top of page 6.~~

~~19 Q Okay. And were you suggesting that that
20 preference be given to folks who apply for the standard
21 offer dollars.~~

~~22 A That's correct, the Solar Rewards
23 Program.~~

~~24 Q The Solar Rewards Program.~~

~~25 Now, Mr. Shafer, are you asking the~~

1 ~~that one~~, I guess, and we'll move on to your next issue
2 with us. And I believe that is the carbon lockdown.

3 A Okay.

4 Q Okay, so you are agreeing -- and I think
5 you went through this at length with WRA's counsel
6 yesterday, you are agreeing that we should be locking
7 down the projected incremental costs of the resources
8 we've already acquired as set forth in Column J on
9 Table 6-3, except for whatever portion of that
10 incremental cost is reflecting carbon cost avoidance,
11 correct?

12 A Correct, because at this time carbon
13 costs are not included on customers' bills.

14 Q Okay. And I believe when you discussed
15 this yesterday with Mr. Michel, you were suggesting
16 that there is really no-harm-no-foul in doing this
17 because all that will happen once we know carbon
18 regulation is that we will be adding additional
19 headroom to the RESA.

20 A I believe I said something to the effect
21 if we set the carbon cost at zero, today, that when we
22 know carbon costs in the future that value will create
23 additional headroom so we will of have positive
24 headroom to work with -- or additional.

25 Q In your view, adopting the OCC's

1 position, we won't be taking dollars away from the
2 RESA, we'll be adding dollars to the RESA if we wait --
3 if we adopt your wait-and-see attitude.

4 A Correct.

5 Q Okay, can you turn to 6-3?

6 A May I amend what I just agreed to?

7 Q Sure.

8 A I'm not taking away dollars from the
9 RESA. They are not dollars that are actually being
10 collected through customer rates.

11 Q Say that again, please.

12 A The OCC position is not taking away
13 dollars from the RESA that are not dollars -- excuse
14 me. We're not taking away dollars from the RESA
15 through putting a carbon cost at zero because those
16 carbon costs aren't costs that are factored into rates
17 today.

18 Q Okay, I understand your position.

19 Now, again, if you could turn to Table
20 6-3.

21 A I have it in front of me.

22 Q Now, when you had your discussion
23 yesterday with Mr. Michel, you are talking about the
24 costs that are in Column J, the SunE Alamosa and the
25 on-site solar contracts that we've already -- that are

1 already in service.

2 A For 2007 and 2008.

3 Q And -- '8, correct.

4 A Yes.

5 Q Now, you are aware, are you not,

6 Mr. Shafer, that on Friday of this week Public Service

7 hopes we're going to get a lot of bids to build

8 additional resources in Colorado to serve our resource

9 needs?

10 A I understand that's the bid deadline for
11 the company's ERP proposal.

12 Q And we're hoping to add an additional --
13 total 850 megawatts of wind, but 700 megawatts through
14 that bid and a lot of additional solar.

15 A I believe the soft targets were up to 600
16 megawatts of solar, with 200 being set aside as
17 concentrating solar with thermal storage.

18 Q And you are also aware that the company
19 has projected out what those costs might be of
20 acquiring the targets that are in the Resource Plan and
21 that those are the costs that show up on Table 6-3?

22 A I believe so.

23 Q Now, when we evaluate those resources, we
24 have been directed by the Commission to assume in the
25 evaluation the carbon costs that you are suggesting not

1 be locked down, correct?

2 A For retail rate purposes.

3 Q Correct. But we have been asked -- but
4 we will be evaluating those resources assuming that
5 they are avoiding a cost of carbon from a nonrenewable
6 of \$20 per ton, escalating at 7 percent.

7 A Correct, for bid evaluation purposes.

8 Q So when we select those resources, we
9 also are going to be selecting resources and subjecting
10 them to a RES/No-RES analysis to make sure we stay
11 within the 2 percent, correct?

12 A I believe that's one of the analyses that
13 the Commission has requested.

14 Q And so through 2015, as shown on this --
15 on this chart, we are expecting to acquire resources in
16 which the carbon costs avoidance is assumed, correct;
17 we're acquiring resources through 2015?

18 A For ERP purposes?

19 Q Yes.

20 A Thank you.

21 Q And those are the resources that show up
22 in this chart. That's the new wind, the new central
23 solar, et cetera?

24 A Thank you, yes.

25 Q Now, let's say we go and acquire those

1 resources and we don't lock down the carbon as you are
2 saying and carbon regulation is delayed. We have
3 assumed that we had money under the retail rate-impact
4 cap when we acquired them -- a lot of these resources;
5 but now if the Commission were to follow the OCC
6 proposal, we can -- when he run the RES/No-RES plan, we
7 would have to assume that those resources were not
8 avoiding carbon, correct, because you are not including
9 the carbon in the lockdown.

10 A Okay, in the ERP process --

11 Q No, I'm talking about subsequent -- let
12 me do the hypothetical a little more clearly. Okay?

13 Let's suppose that what you are concerned
14 about with the legislation happens and that we don't
15 have carbon regulation until 2012. Okay. Although we
16 don't know if that will occur, but let's assume,
17 hypothetically, that occurs. Under your proposal, you
18 are saying the company can lockdown the cost of the
19 resources when we acquire them, but we can't lockdown
20 the carbon price, the carbon avoidance. That's your
21 proposal, right?

22 A Until carbon is known, correct.

23 Q Until it's known, okay. So let's say we
24 run this bid and we evaluate the resources in 2009 and
25 we enter into contracts in the first or second quarter

1 of 2010 and we still have no carbon legislation. We're
2 going to be signing all of these contracts assuming
3 they are avoiding carbon; but under your proposal, when
4 we do the lockdown, we have to assume they are not
5 avoiding carbon, correct?

6 A Correct.

7 Q So couldn't we run into a very bad
8 situation where we've contracted for resources and then
9 when we file the next renewable energy standard plan
10 we're way out, either over the 2 percent or we've used
11 up significant headroom in the 2 percent, and we just
12 have to shut down all of our additional acquisitions?

13 A I don't think so. And if I may explain,
14 in the resource selection process, you would run
15 modeling as it relates to the RESA to determine whether
16 there's -- how much could be accommodated under the 2
17 percent cap. And if carbon is going in that at zero
18 value, then what that says is that you would be able to
19 acquire probably less renewable resources -- less --
20 correct, you would be able to acquire fewer renewable
21 resources at that point in time, because the carbon
22 savings which gives you the headroom is not there.

23 Then in subsequent years, when the carbon
24 appears -- because now it's known and measurable, the
25 headroom gives you that extra spending that's enabled

1 by the carbon savings.

2 Q My point here, Mr. Shafer, is we're going
3 to be, in the next 18 months, contracting for a boat-
4 load of renewables; and the Commission has been -- has
5 ordered us to assume carbon avoidance when we make that
6 resource selection. So since those are the factors
7 that we have to assume when we make the resource
8 selection, should not those also be the factors that we
9 lockdown for purposes of future RES/No-RES analyses;
10 and then the corollary to what I just said, if we
11 don't, couldn't we end up with a significant
12 diminishment in the dollars that we have available for
13 additional renewable resources, including the on-site
14 program, including everything else, because we've
15 used -- we've used up everything in acquiring the
16 resources in the all-source RFP?

17 A I don't believe so. I believe the
18 carbon -- by not including the carbon today, because
19 it's not being billed to customers, you are taking a
20 conservative approach as to which resources you could
21 acquire under a 2 percent cap.

22 Q When we run the original cap, the
23 Commission has ordered us in the ERP docket to assume
24 the carbon is being avoided.

25 A Correct.

1 Q We're not assuming zero carbon.

2 A Correct.

3 Q So we're assuming the carbon is being
4 avoided and therefore creating the headroom to acquire
5 the resources that we're going to acquire under the
6 ERP, correct?

7 A Correct.

8 Q But then you are saying for future
9 RES/No-RES plans, if there has been no carbon
10 legislation, we have to in effect remove that headroom,
11 thereby affecting our ability for future acquisitions;
12 isn't that correct?

13 A I would have to say yes, that's correct.

14 Q Okay. With respect to the wind
15 forecasting tool, are you okay with us putting it in
16 base rates? You had a quibble as to whether it should
17 go in RESA or ECA. Are you okay with us putting it in
18 base rates?

19 A Yes, because I think we can address our
20 issues that we had in terms of the allocation through
21 the base rate process or rate case process?

~~22 Q Okay. Okay, and then I had a question, I
23 think, on your final comment on page 16.~~

~~24 COMMISSIONER BAKER: Still the answer
25 testimony?~~

1 (Whereupon Eugene Camp was sworn.)

2 MS. BOTTERUD: Mr. Camp is available for
3 cross examination.

4 COMMISSIONER BAKER: Since we didn't have
5 Mr. Camp down, I don't have a list for Mr. Camp, and I
6 think we'll just go across the top. CF&I?

7 MS. KING: Thank you.

8 CROSS EXAMINATION

9 BY MS. KING:

10 Q Mr. Camp, do you have a copy of what has
11 been marked Exhibit 44 before you?

12 A I do.

13 Q I would like to draw your attention to
14 No. 4 there, where you suggest that if the RESA account
15 is determined to be insufficient to cover the ongoing
16 costs of renewable resources, that were already
17 approved by Commission through previous RES plans,
18 electric resource plans or specific contract approval
19 applications, then the company shall be allowed to seek
20 recovery of the shortfall in other cost mechanisms such
21 as the ECA. Do you have that in mind?

22 A I do.

23 Q And so, what -- is it staff's proposal
24 that the company, for resources that have already been
25 approved, in those manners that you suggested, that the

1 company should be able to borrow RESA funds or borrow
2 ECA funds in this example against the RESA?

3 A I guess it could be characterized that
4 way. You are basically borrowing from the ECA and
5 pretty much putting a debit on the RESA, until those
6 funds are recovered back again from ratepayers.

7 Q And is it staff's position that that
8 would require a rule change? Let me back up and ask
9 you a question.

10 A Yeah.

11 Q You're not rendering a legal opinion here
12 as to whether that proposal, that you're offering here,
13 comports or would violate 40-2-124?

14 A No, I am not.

15 Q Okay. And so it's staff's position that,
16 in order for the Commission to adopt your proposal set
17 forth in No. 4, that a rule change would be necessary?

18 A You know, I probably have to look closely
19 at the rule. I'm not even sure that the rule is real
20 clear when it talks about RES/No-RES, and how you
21 evaluate the rate impact, and what you do in the case
22 where you have overspent. It talks about the case
23 where you have underspent, and haven't acquired enough
24 resources.

25 So it's almost, I think, maybe silent but

1 I probably would need to stare at the rule a little bit
2 to see whether that would require a rule change.
3 Actually, I would probably recommend, if we could, to
4 actually do rule changes, though, to make sure there is
5 some certainty for all parties out there.

6 Q Can you just repeat that last part?

7 A I think it would probably still be
8 suggested, just because the rules are unclear, for some
9 of these circumstances, that we do try to move these
10 into the rules at some point.

11 Q Okay. And, so, recognizing that this is
12 not a rulemaking docket, do you agree that a rule of
13 general application cannot be set forth in this as a
14 result of this proceeding?

15 A I agree. But a lot of decisions that
16 have been made on the RES, and how we comply, are
17 really been done by Commission decisions, and in the
18 individual dockets. They may inform rulemaking in the
19 future, though.

20 MS. KING: Fair enough. I have nothing
21 further. Thank you.

22 COMMISSIONER BAKER: Okay. Thank you,
23 CoSEIA.

24 MR. COLCLASURE: CoSEIA has no questions.

25 COMMISSIONER BAKER: Interwest.

1 MS. HICKEY: None, thank you.

2 COMMISSIONER BAKER: WRA?

3 CROSS EXAMINATION

4 BY MS. MANDELL:

5 Q Thank you. Good afternoon, Mr. Camp.

6 A Good afternoon.

7 Q A couple of clarifying questions on
8 staff's proposal as set forth in Exhibit 44. So,
9 first, is it correct that staff is proposing that, with
10 a RES compliance filing by the company, there would be
11 two separate Strategist run calculations, the first one
12 to true-up incremental costs of past years
13 acquisitions, and the second one to estimate future
14 incremental costs going-forward?

15 A Not being a Strategist expert, but that's
16 my understanding, is how we would do it. It would
17 actually require a run or reevaluation of the prior
18 year, only to see what the actuals were coming out of
19 that, as far as cost and benefits. And then roll that
20 differential of the RESA into consideration for what
21 you do in the future.

22 Q I didn't hear the last part.

23 A And take that difference that you
24 determine -- I shouldn't say, "the difference." Take
25 the, either the, I guess, any available unused RESA

1 type of dollars that you have identified, or overused,
2 and basically account for those in your RESA balance
3 going-forward.

4 Q In paragraph 1, the last sentence, it
5 states, "The RESA balance should not be based on,
6 quote, unquote, locked-in savings and costs determined
7 based on previous projections." Is it your
8 understanding that what becomes -- that incremental
9 costs are only locked in at the time of the resource
10 acquisition, based on actual costs for the -- I'm
11 sorry -- for large resources?

12 A Well, I think, for your small resources,
13 like your on-site solar, those are paid on the front
14 end anyway. There is no uncertainty about what those
15 costs and benefits are. Well, I should say the costs.
16 Maybe I'll -- slightly different equation or question.

17 What I'm trying to describe here is that
18 the RESA balance shouldn't be based -- and I am going
19 to back up to an example that you -- someone brought
20 up -- for large resources in particular. If you are
21 looking at an Alamosa, that has a 20-year life, and you
22 are trying to determine what the benefit of that
23 resource is, and in this case, it may be up in the year
24 2018, based on today's projections, I think that's not
25 what we want to see done. We actually would like to

1 really back into that each year, and see what -- the
2 actual benefit that was derived, and then provide new
3 projections as the company provides the plan, looking
4 forward each year. The idea is what -- almost the --
5 treat it like there's a deferred -- treat this like a
6 deferred account, in that you are really truing up for
7 ratepayers, what's the RESA, that they are actually
8 getting what they are paying for.

9 Q Okay. So, you're recommending now, as I
10 understand it, that the benefits would be reevaluated
11 every year for large resource acquisitions; is that
12 right?

13 A Well, I think you just do it on a
14 portfolio basis. You are going to fix what you did in
15 the past. And what we're suggesting is to rerun the
16 RES/No-RES. Can I use -- what I would suggest, let's
17 use 2010 as an example, looking back into 2009, because
18 that's the only one that would affect in the near
19 future.

20 You would take the 2009 RES/no-RES plan,
21 that was run this year, and then 2010, rerun that,
22 putting in actual gas costs, and I would say carbon
23 costs, but there's no carbon costs in this particular
24 year, and -- let me make one correction. What we're
25 suggesting is that, input actual fuel costs, because I

1 think there may even be some displaced coal, or there's
2 that possibility, and see what the actual, really,
3 funds or dollars that should be associated with the
4 RESA were, and then carry that forward into your plan
5 into the future.

6 Q Okay. And, so, I think, my last question
7 wasn't very clear, but I appreciate your response.

8 What I am trying to see is whether your
9 plan, or this -- the sentence that I just asked you to
10 look at, whether -- to what extent that conflicts with
11 the company proposal that incremental costs are only
12 locked in at the time of the large resource
13 acquisition, based on the projections of those costs.

14 And it appears, based on the sentence at
15 the end of paragraph one, that you're talking about --
16 that the concept of locking in your understanding of
17 that is different than what the company is actually
18 proposing. Do you understand what I am saying?

19 A I understand what you are saying. I
20 don't believe I'm misunderstanding the company, though.
21 I believe the company wants to take a resource like
22 Alamosa, use a projection of what they believe fuel
23 costs are over the next 18 years, the life of that
24 facility, project what they believe the effect that has
25 on both the RESA and ECA, and then lock that in.

1 I'm suggesting that that's not what I
2 would recommend to the Commission. Instead, look at
3 this -- each year, based on one -- two things. First,
4 look backwards a year, to see what the actual benefit
5 was of that resource, adjust your RESA account
6 going-forward, accordingly, and then use your best
7 projections of gas costs, coal costs, and your -- if
8 you have new retail sales projections for the upcoming
9 years, use those as well. And then use that, from a
10 planning standpoint, to decide what you are going to
11 do, as far as RES compliance.

12 Q So, a clarifying question with regard to
13 this proposal. Can we go to Table 6-3 in Exhibit --
14 the company plan, Part 2, Volume 2. Do you have that
15 in front of you?

16 COMMISSIONER BAKER: Before you answer
17 that --

18 (Discussion off the record.)

19 COMMISSIONER BAKER: Go ahead.

20 BY MS. MANDELL:

21 Q Are you there, Mr. Camp?

22 A I am there, but I will acknowledge too, I
23 am not as familiar with all of these tables in the
24 back, because I was just addressing this issue, but if
25 we can -- I will try to answer your question how it

1 relates to what I propose, though.

2 Q Okay. Okay. Do you understand the
3 relationship between Column H and Column J?

4 A Actually, no, I don't. I'm not sure what
5 they are referring to as, "ongoing incremental costs,"
6 in this case.

7 Q So, you don't -- you don't -- okay. Let
8 me represent to you, that it's my understanding that
9 Column J represents what would be locked in, the costs
10 that would be locked in. So, my question is, Mr. Camp,
11 that as time goes on, the amount, this Column J, would
12 grow, according to the company's proposals, would grow
13 with resource acquisitions, because they are proposing
14 to lock in incremental costs of actual acquisitions.
15 Do you understand -- I guess, if you don't --

16 A Okay. Go ahead with your question.

17 Q I guess my question is, do you understand
18 that the modeled incremental costs, in Column L, would
19 be transferred over to Column J, over time, and that
20 Column J would become significantly larger, and would
21 actually start to, you know, that the costs in Column L
22 would go over to Column J, over time, as resources were
23 acquired?

24 A Actually, I don't understand where you're
25 going with that.

1 Q Okay. I'm just trying to sort of lay
2 foundation for some such -- the impact of your
3 proposal, but --

4 A Can I suggest, though, that the statute
5 allows the company to, you know, basically charge
6 customers 2%, you know, up to 2% of their retail bill.
7 I think what we're talking about is what really belongs
8 in the RESA account, that should be charged to the RESA
9 account, versus what should belong -- or what belongs
10 in the ECA account.

11 And my understanding of what the company
12 has proposed is what's going to be billed to the RESA
13 account, really, in the case of these large resources,
14 is going to be based on a projection that's been made
15 several years in advance, doesn't necessarily reflect
16 the reality of what ratepayers got out of it. And if
17 you push funds one way or the other, I don't know
18 whether ratepayers are getting the incremental benefit
19 of their 2%, because I think -- I am not saying that
20 the company would game this. It seems like it could be
21 subject to gaming, but I'm not sure if we know what
22 freezing these, based on today's projections, will
23 really do in the future. I'm just suggesting we should
24 base things on actual, where we know actual.

25 Q Yes, I understand, Mr. Camp. I am trying

1 to ask you about sort of a more narrow issue here. Can
2 you agree with me that, with the recalculation of these
3 estimated costs and benefits, that you are proposing,
4 that that increases the company risk of overspending
5 in -- compared to the company proposal?

6 A Well, I guess you could characterize that.
7 from a company perspective. But, I think you could
8 also characterize it, that would put customers and
9 ratepayers at risk that the company is going to
10 overspend for renewables, over and above what was
11 mandated by statute.

12 Q And your focus on -- okay. So, if the
13 company is more at-risk, from the company's
14 perspective, with the proposal that you have here in
15 Exhibit 44, in comparison with the company proposal,
16 would you agree that that would tend to make the
17 company more conservative or cautious about their
18 spending, when they get up close to the 2% rate cap?

19 A Well, first I take exception to the
20 company really is at risk. I think what I have
21 indicated here, even -- this is staff's position -- is
22 that I believe the company has the right of recovery of
23 all their expenses. I think, what we're talking about
24 is how you account for the dollars you are spending for
25 renewables. Do they belong in the RESA account such

1 that they are limited or do you push these things over
2 to the ECA, which in some ways loses a little bit of
3 transparency to the customer out there. In either
4 case, the company is going to recover 100% of their
5 spending that they have for renewable resources. So, I
6 don't think they are at risk at all.

7 In fact, what we have suggested here,
8 which is, you know, somewhat, it would require a
9 decision of the Commission to go this direction. But
10 to be able to carry forward, you know, overspending of the
11 RESA, or underspending, even from an actual standpoint,
12 and then basically reconcile that on an annual basis,
13 to make sure, in the long run, that customers are
14 paying 2% for the actual incremental costs.

15 Q So, according to staff proposal, that
16 risk of overspending is --

17 A Uh-huh.

18 Q I think you're acknowledging that it's
19 increased, with staff's proposal, but you're just
20 saying that it would be recovered anyway?

21 A Let me try one more time. To me, risk
22 gets defined -- I am assuming what you were talking
23 about, is there a risk that the company won't be able
24 to recover their costs, and I would say no. There is
25 no risk. The company will recover their costs, either

1 through RESA or through the ECA. Or in the case that
2 we have suggested, I mean, it may be temporary, by
3 borrowing from the ECA. But I am not suggesting that
4 the company not recover cost associated with RES type
5 of resources. So, maybe you could explain what other
6 risk we're talking about, because it's not a risk of
7 recovery.

8 Q The risk of being in violation of the 2%
9 retail rate impact cap, because the calculation is so
10 much more uncertain and less stable, because of this
11 backcasting of the estimates.

12 A Well, could the company possibly be --
13 and I won't even say that you are in violation of RESA.
14 I think, I mean, that's what -- because what we have
15 suggested here is you adjust the following years RESA,
16 to account for any overspending or underspending.
17 That's why I say the Commission would have to make that
18 interpretation of its own rules and statutes to do
19 that.

20 Again, this isn't something that's
21 detailed in the rules as we're looking at them
22 currently. So, I'm still a little puzzled on your
23 question there. I believe that the statute and the
24 retail rate impact was really intended as some type of
25 governor, or, you know, regulation to make sure that we

1 don't overspend. And when you do overspend, it
2 corrects the following year, and that's what we're
3 suggesting.

4 Q Does your explanation of staff's
5 proposal, in Exhibit 44, and the explanation you are
6 giving right now, do you believe that that conflicts
7 with the interpretation that Mr. Dalton is providing
8 with regard to the year by year limitation?

9 A Okay. I think we have to look at this
10 from two different perspectives. Mr. Dalton has looked
11 at it from the perspective of the rule and the
12 decisions we have to date. I am suggesting -- I won't
13 say it's a compromise, but a different way of
14 approaching RESA, that's not authorized today by this
15 Commission.

16 And we're trying to come up with a
17 solution that still would provide some true-up for
18 customers out there, to make sure, again, that they are
19 receiving, you know, costs of no higher than
20 incremental -- the actual incremental costs of these
21 resources.

22 And I am modifying previous, you know,
23 interpretations of the Commission. And I think the
24 Commission has that authority to do that. I think what
25 Mr. Dalton has done is looked at the specific rules, as

1 they are stated today, and looked at, you know, whether
2 the company is planning to overspend. I mean, that's a
3 little different issue than what I am suggesting here.
4 That's a completely different topic. We still expect
5 the company to manage their portfolio, such that they,
6 at least, try to stay within their -- the limits of
7 their plan, not under or overspend it.

8 Q Assuming that this compliance plan will
9 be filed according to the rules that are in existence
10 today, do you think that the staff proposal, as
11 outlined in Exhibit 44, provides less incentive or any
12 more incentive for the company to invest in renewables?

13 A Actually, I believe, since the company
14 should be confident that they are going to get rate
15 recovery, it should be indifferent.

16 Q Okay.

17 MS. MANDELL: Okay. No further
18 questions. Thank you.

19 COMMISSIONER BAKER: Office of Consumer
20 Counsel.

21 MR. IRBY: No questions. Thank you.

22 COMMISSIONER BAKER: Public Service.

23 CROSS EXAMINATION

24 BY MS. CONNELLY:

25 Q Good afternoon, Mr. Camp.

1 A Good afternoon.

2 Q With respect to that very last question
3 that Ms. Mandell asked you, of whether the company
4 might want to avoid overspending or going over a limit
5 set by the General Assembly. I think you are
6 suggesting we are indifferent if we get cost recovery.
7 And I want to suggest to you that the company certainly
8 doesn't want to see headlines in the Denver Post, that
9 we're violating a law or that we've overspent money.

10 Would you agree that the company would
11 have a public relations concern about any
12 characterization of spending more than allowed by law?

13 A Well, I would hope that the company
14 doesn't intentionally overspend. I think there's
15 things beyond your control, like the price of gas, that
16 may result in you overspending the RESA, just based on
17 things beyond your control, price of gas. And as a
18 result, you may be in a situation where you have
19 overspent relative to the RESA. And it could be true
20 that even sales forecasts could even do that to you
21 somewhat. I don't know -- I think it's a explanation
22 that can be provided. But have you ever overspent it?
23 I believe you have. I think that's a fact.

24 Q Well, again, that all goes to Commission
25 interpretation of the existing Commission rules as to

1 the leeway we have to incur costs in advance of
2 recovering the money through the RESA.

3 A I would agree. But you have proposed
4 changes here as well, as far as the time fence and how
5 you want that treated. So, I mean, we're looking at
6 alternatives, and I guess maybe things that haven't
7 specifically been addressed in the Commission rules
8 that you are asking for.

9 Q Okay. And you would agree with me that
10 the statute does give the Commission the leeway to
11 establish, by rule and by order, how to interpret the
12 retail rate impact limit?

13 A I would agree. That's why we're -- I
14 mean, the company has provided a recommendation to the
15 Commission as well as staff.

16 Q Okay. And you would also agree with me
17 that it's important for the Commission to make a policy
18 call on this issue, sooner rather than later, so that
19 we all know what the rules are when we're planning to
20 acquire renewable resources?

21 A I would say sooner rather than later. I
22 am a little concerned whether we're going to run into a
23 conflict, really, with -- I'm not sure what the timing
24 of the decisions are going to be here. I mean, that is
25 a concern to me. We have this proceeding going on

1 right now, where we may decide certain ways that, for
2 example, this time fence issue may be handled, at the
3 same time, with a concurrent rulemaking, where this
4 same issue has been raised.

5 I would hope that they come to the same
6 conclusion. I'm not sure there's a guaranty of that.
7 And that's -- it does concern me. And I'm not sure how
8 we resolve that. I think it's something we're going to
9 have to address in the near future, once we have both
10 decisions.

11 Q And so if Commissioner Baker and Judge
12 Kirkpatrick have a disagreement, they, ultimately, they
13 all end up at the full Commission?

14 A They do.

15 Q And the full Commission decides?

16 A Absolutely.

17 Q Okay. Okay. Now, yesterday, I thought
18 you told me -- we weren't requesting to do any
19 retrospective look at the RES/No-RES, and that we were
20 only going to be looking forward with the RES/No-RES.
21 Did you not tell me that yesterday?

22 A You know what, in fact, when you raised
23 the question, you thought I was presenting something
24 different. I went back and read the transcript, and in
25 my office. And I think I gave a partial answer that

1 could be interpreted that way. If you read the full
2 answer, then I don't believe that's true. I actually
3 have the transcript here in front of me.

4 Q Irrespective of what you said yesterday,
5 or today, we don't have to get into that. Is it your
6 position that we're going to do, every year, a
7 retrospective look of the prior year?

8 A Yes, that's what we are recommending.

9 Q And didn't staff take the exact opposite
10 position last year, and didn't we have this whole
11 debate last year, when the company sought a waiver of
12 Rule 3662(a)(11).

13 A You know, I'm not sure. I was not
14 responsible, and chief of the staff at the time, when
15 that docket was before the Commission. So, I actually
16 am in a position, now, to help shape what policies we
17 want to put forward to the Commission. So, could it be
18 different? Yes.

19 Q Okay. Now, last year, in Decision No.
20 C08-0559, in Docket No. 07A-462E, we asked the
21 Commission for a waiver of the rule that would require,
22 every year, with the compliance plan, that we
23 recalculate the RES/No-RES plan with the actual fuel
24 costs, because you were concerned, if the fuel costs
25 went down, then the resources that we would have

1 acquired actually had a greater incremental cost than
2 we thought they were going to have at the time we
3 acquired it. The staff recommended that the rule be
4 interrupted only to apply in a situation where the
5 utility had not complied with the Renewable Energy
6 Standard. So, it would only apply in a situation where
7 the retrospective look could create more potential of
8 more headroom instead of less under RESA.

9 A Uh-hum.

10 Q Is that jogging your recollection at all?

11 A Oh, yes.

12 Q And the staff said, no, Commission you
13 should interpret it to only apply in the situation
14 where it might create more headroom and the utility has
15 not complied with their renewable standard?

16 A I agree. And I'm not sure -- I am not
17 even sure -- this is an absolutely different issue than
18 what we're addressing right here. What we are really
19 addressing is your proposal of using a time fence,
20 locking in for the, basically, the life of a
21 resource -- and I'm going to keep using in as an
22 example, because it's a good example -- SunE Alamosa.
23 You are wanting to lock in the costs and benefits of
24 that, and charge that to the RESA, based on today's
25 projections. That was not a part of what the

1 Commission decided back then.

2 Q Well, that's correct. There was no --

3 A These are, to me, these interplay with
4 each other, so we have actually tried to come up with a
5 different way of approaching this, such that we believe
6 that the RESA is closer -- that the dollars that are in
7 the RESA, or the way you spend the RESA, is closer to
8 the actual benefit that the customers are getting.

9 Q As I understand your proposal, you are,
10 in effect, asking the company, after it does this
11 relook --

12 A Uh-hum.

13 Q -- every year, repricing everything, to
14 drain down the RESA funds, and then potentially borrow
15 money from the ECA. Is that what you are proposing?

16 A No.

17 Q If there's not enough money in the RESA
18 to pay for the renewable energy?

19 A Okay. With that clarifying comment,
20 yeah. If you spend more than the RESA fund -- than is
21 in the RESA fund, yes, there has to be some way of
22 accounting for that, but, at the same time, that's
23 why -- and part of this, I think, are some things we
24 thought about last night, as far as just how to account
25 for, since you were overspending the RESA fund, and you

1 are going to put it this ECA till you need to make the
2 RESA fund good in the long-run, which I guess I
3 mentioned in an answer yesterday, without specifically
4 saying you would put a debit on the RESA. We actually
5 said, if the RESA, as long as it's negative, you
6 cannot -- you would have to cease acquiring the new
7 resources, which is the same thing, so. . .

8 Q So, all right. Now, when we have had
9 this debit to the RESA, because we in effect borrowed
10 monies from the ECA, do we have to pay the ECA back?
11 Do we have to commit future RESA funds to make up that
12 shortfall?

13 A Yes.

14 Q I mean that's --

15 A To me, that's why I said it. As long as
16 you are in a negative position, yes, and until you go
17 positive, but --

18 Q I mean, let's just say, for example, so
19 my question is clear, let's say, in 2010, we didn't
20 have enough money in the RESA, so, we have to debit the
21 RESA with monies from the ECA, for resources that have
22 already all been approved?

23 A Okay.

24 Q Correct? So now we're in 2011, and we're
25 acquiring more RESA money, but we still have those same

1 resources.

2 A Yes.

3 Q So, those resources still -- there's an
4 ongoing cost.

5 A Okay.

6 Q Right. So, do we have to not only pay
7 for the incremental cost of those ongoing resources,
8 plus pay back the funds for the ECA that we borrowed in
9 2009?

10 A Well, you are asking someone that's not
11 an accountant, so I'm trying to think through what the
12 transaction would look like, so I'm not sure.

13 Q Thereby committing even more RESA funds
14 to pay for that shortfall?

15 A You only pay for it once.

16 Q Okay.

17 A But that's where I think the
18 accounting -- I need an accountant to tell me what's on
19 the debit side versus what's on the credit side, to
20 understand how you balance between those accounts.

21 Q Okay. How does what you are proposing
22 relate to what Mr. Dalton is proposing? Are you saying
23 that in any -- in addition to the limits that would be
24 put on by this remodeling, such that we might have to
25 stop acquiring renewable resources until we build up

1 the kitty again, are you also endorsing this idea that
2 we can never acquire more than the RESA funds that we
3 get in any one year?

4 A I don't think you should plan to acquire
5 more than your RESA funds would permit in a year, from
6 a planning standpoint. I think that's what Mr. Dalton
7 was explaining. You shouldn't put something in a
8 plan -- and I think the example we're coming back to is
9 your on-site solar. Should you curtail taking the
10 orders? I'm not sure, but, to me, it makes sense to
11 budget that. I mean to say, you are going to do so
12 much a year, because you budget for everything else
13 that -- on all of the rest of the spending you do for
14 RESA funds. You budget for large projects, you budget
15 for the intermediate size solars, why you don't budget
16 for on-site solar, I'm not sure.

17 And but, again, you are the ones that do
18 the plan. And I think you should be planning for
19 something that's reasonable, looking forward.

20 Q Yes. That's what we're trying to do,
21 we're trying to plan. Okay.

22 A No --

23 Q Okay. If we have a year in which we
24 can't -- we don't have enough money, because the
25 incremental costs have been recalculated after the

1 fact, after we already contracted for all of the
2 resources, would you agree with me that most of these
3 resources that we acquired have contractual payments
4 that are either the same each year or potentially
5 escalate each year?

6 A For your large resources, yes.

7 Q Okay. If we get in a situation where we
8 believe we have enough money in the RESA to pay,
9 because we used one calculation of incremental cost,
10 and, then, it's recalculated. Gas prices go lower and
11 now we've recalculated, now they all have larger
12 incremental costs, and we're over, wouldn't you think
13 we would stay over for quite a substantial period of
14 time?

15 A No.

16 Q Because we have these same payments or
17 even more payments each year?

18 A I guess the only situation I can envision
19 that would cause that is, for example, like we're
20 thinking that gas prices are around \$8 a BTU right now,
21 and they drop to 4 and stay there for the next 10
22 years.

23 Q What --

24 A I think the other case is more likely to
25 occur. I think there's going to be much higher and

1 higher demand on gas, as a lot of utilities and others
2 move away from coal. And the price of gas, if
3 anything, we may be understating, and this may create
4 additional headroom. It seems like we keep dealing
5 with the side of the equation that is going to limit
6 renewable resources being put into effect. I think
7 this could quite likely produce additional dollars that
8 could be spent for renewable resources.

9 So, I think, again, we just keep looking
10 at one side. And, I think you're wanting to present
11 this as staff is trying to stop renewable development.
12 That's not the case.

13 Q You do understand that the company is
14 taking the position that we should use updated
15 forecasts for future acquisition, if there were an
16 increase in the gas price, that would be taken into
17 account in how we acquire future resources, correct?

18 A Oh, I would hope so, yes.

19 Q Now, you have indicated that you agree
20 that the company has the right to recover, through --
21 under the ECA, if we don't get it through the RESA, and
22 any dollars for the contracts that we've already --
23 have already signed. But what you say in Exhibit 44
24 is, then, the company shall be allowed to seek recovery
25 of the shortfall. Did you mean to suggest that we

1 would have to file an application and that that
2 application could be subject to debate?

3 A No. That's not what I was intending. In
4 fact maybe, "seek," is not the proper word. I think
5 you would actually, again, if the Commission rules that
6 this is an acceptable plan going-forward, I think it
7 would be correct to just say that company has the right
8 to recover it through the ECA. I mean, if that's the
9 mechanism that we decide on.

10 Q Okay. Thanks.

11 MS. CONNELLY: That's all I have for this
12 witness, but we would reserve, again, the opportunity
13 to present our rebuttal from Mr. Ahrens.

14 COMMISSIONER BAKER: Okay.

15 MR. BECKETT: Nothing.

16 COMMISSIONER BAKER: Nothing from the
17 advisory staff.

18 EXAMINATION

19 BY COMMISSIONER BAKER:

20 Q I just have one question, and I think you
21 answered this with Ms. Connelly. And, yesterday, or
22 was it this morning, yesterday, it must have been, you
23 presented this proposal or, you know, the staff's
24 position on the lockdown. And you made the distinction
25 between resources that the Commission had previously

1 ruled sunk, and ones that the company are proposing to
2 rule sunk. And you said, policywise, it's a -- I
3 understand the matter, so, we don't need to go there.

4 But why wouldn't it be good policy, if
5 you were following your logic, to try to get the most
6 accurate set of benefits, to use all of the resources
7 that were -- that are counted toward compliance of
8 Section 124?

9 A This may be why I am afraid to answer,
10 because, I think, you are starting to move into
11 another -- that may be a legal question, because my
12 understanding is, we can't necessarily back away from a
13 decision that was already made in the past, by this
14 Commission. That's why I wouldn't necessarily
15 recommend that we treat those differently.

16 Again, I think that's more of a legal
17 issue that I'm not probably qualified to answer, but
18 that's the reason I didn't suggest we change anything
19 the Commission has already ruled on.

20 Q I understand that. I was just asking.
21 It seems to me, that if you separate the issue of
22 recovery, which your proposal has done, from the issue
23 of how much headroom you are going to have, in the 2%,
24 it doesn't seem like there is necessarily any harm to
25 anyone in that, and that that does give, just following

1 the logic of your proposal, a more accurate picture of
2 what the costs and benefits of Section 124 are for
3 ratepayers?

4 A Okay. And that may be the case. I'm not
5 sure what the reasoning was initially when they froze
6 those, and didn't include them in the RES, whether
7 there was a concern that these were very early models
8 of wind turbines, in some cases, that aren't as
9 efficient. They didn't really want to kind of dampen
10 out what they are trying to do with the RES. If they
11 produce benefit -- I'm not sure why they wouldn't,
12 especially like a wind resource which shows that there
13 is a benefit to the program, but --

14 Q So, there is --

15 A I think that's a decision from the
16 Commission that could be -- that's an option to look
17 at.

18 Q So, is it the advice of the staff --
19 trial staff to the Commission, that if you could unsink
20 them, and do them all, that that would be more in
21 keeping with the logic of your proposal or is it really
22 our proposal stands on its own, because it really has
23 to do with there wasn't a RESA then.

24 A I don't think it's -- actually, I think
25 it's actually worth looking at. I just don't know

1 whether that impacts -- whether that has a negative
2 impact on moving forward or positive impact. I'm not
3 sure if even a Public Service witness could answer
4 that. I'm not sure what all of those resources are
5 that are in that group.

6 Q Public Service presented a witness that
7 explained how complicated it would be to model that,
8 et cetera. I was just asking from a --

9 A All right.

10 Q And, as such, does it disturb you at all
11 that there would be kind of two standards in your
12 proposal, you know, old standard and new standard?

13 A No, really, because these resources were
14 put in under the LCP. I mean, these were really prior
15 to Amendment 37. So, I mean they were treated like any
16 resource that out there. I don't see it necessarily as
17 being, you know, a problem or a conflict with what
18 we're doing there.

19 COMMISSIONER BAKER: Okay. I have no
20 further questions. Any cross examination or
21 re-redirect, whatever that word is?

22 MS. BOTTERUD: Just actually one.

23 REDIRECT EXAMINATION

24 BY MS. BOTTERUD:

25 Q Mr. Camp, Ms. Connelly was talking to you

1 about the proposal, that if the RESA account is
2 overspent, then the company should be permitted to
3 recover the excess, I guess through the ECA. Isn't --
4 it's staff's position, though, that even while that
5 recovery for the ECA is going on, the company still
6 needs to be within the 2% retail rate impact in the
7 RESA account?

8 A The question is a little confusing,
9 because I think the RESA account -- the situation she's
10 describing actually would go in a position where it's
11 negative, or they have determined that it's going
12 negative, and in a particular year. So, I am not -- I
13 mean, it's acquiring funds as we move forward. I think
14 they should be planning -- maybe that's what you are
15 asking -- regardless, into the future, to stay within
16 that 2% window, accounting for that overspending issue
17 they may have in the prior year.

18 Q Yes. Thank you.

19 A Okay.

20 MS. BOTTERUD: Nothing further.

21 COMMISSIONER BAKER: You are dismissed.

22 Have a great evening. We have a witness from Public
23 Service?

24 MR. BECKETT: I know. I suggest perhaps,
25 before we proceed with the Public Service witness, we

1 would deal with the last bit of Answer Testimony of
2 Ms. Leslie Glustrom, which I don't believe, given that
3 she's not returned, I don't know. Did the parties have
4 a position on what to do with her prefiled testimony?
5 It was not stricken. So, I think we should determine,
6 on the record, whether or not we're going to admit that
7 as evidence or not.

8 COMMISSIONER BAKER: Any objections?

9 MS. CONNELLY: Yes, Public Service
10 objects. It's the obligation of the witness who wants
11 to support testimony to actually show up, and be ready
12 to stand cross examination on her testimony. We do not
13 agree to stipulate it into the record.

14 COMMISSIONER BAKER: Okay. Any other
15 opinions? Okay. We are not going to stipulate that
16 into the record. Now, Public Service, would you like
17 to --

18 MS. CONNELLY: Yes, Public Service
19 recalls Mr. Ahrens.

20 COMMISSIONER BAKER: Mr. Ahrens, I would
21 remind you, you are still under oath.

22 THE WITNESS: Thank you.

23 (Discussion off the record.)

24 DIRECT EXAMINATION

25 BY MS. CONNELLY:

1 Q Mr. Ahrens, I would like you to go to the
2 board, and draw a picture, so that we can have a good
3 visual idea of the differences between the company's
4 position, and the staff's position, and some of the
5 suggestions being made by Commissioner Baker, if you
6 would.

7 A Certainly.

8 Q And while you are drawing that, I have an
9 exhibit that I am going to have marked and pass out.

10 (Whereupon Exhibit No. 48 was marked
11 for identification.)

12 BY MS. CONNELLY:

13 Q All right. Mr. Ahrens.

14 A Let me walk through this first and --

15 Q Okay.

16 A And first it's probably important to
17 point out, this is not intended to be to scale. But
18 what I have done is I have tried to draw the stack of
19 what goes under the RES plan. It starts off with the
20 nonRES, the traditional jibberish, nonrenewables.

21 Q These are the nonrenewables that are
22 currently on the company's system?

23 A That's correct. The next one would be
24 those renewables that were put in place prior to
25 Amendment 37. Above that is the renewables that would

1 be put in place prior to December 31st of any one year.
2 Those are essentially what the company is proposing be
3 the lockdown. And going-forward every year, we're
4 going to add to that, so that that number goes up and
5 future renewables would go down. And then, above that
6 is the future renewable amount.

7 Q I think there's one more category there.
8 And that is the resources that were acquired after
9 Amendment 37, but were part of the All Source RFP, so,
10 I think, for purposes of our discussion, we could
11 consider them in the preAmendment 37 renewables box.

12 A That would work well.

13 Q As currently they are treated the same;
14 is that correct?

15 A That's correct.

16 Q Okay. Now, Mr. Ahrens, would you please
17 just demonstrate what the company is proposing -- well,
18 what the company is proposing to replace in the nonRES
19 plan with nonrenewable resources? Which of those
20 resources get taken out, that are in the RES plan, get
21 taken out, when we do the No-RES plan, under the
22 company proposal? Did I ask that in the way you
23 understand it?

24 A No.

25 Q Okay. Why don't you go on. You go

1 forward, then.

2 A I think it would be helpful to explain
3 that under the company proposal, we would look at that,
4 if it's renewables, we would rerun those renewables, to
5 update it for all variables, fuel, sales forecast,
6 et cetera. But those renewables that were either
7 contracted, or for the smaller ones, actually put in
8 place prior to December 31st, we would lock down those
9 net benefits, the cost and benefits, for purposes of
10 doing future RES and No-RES. This number would be in
11 both scenarios, the RES and the No-RES. So there would
12 be no incremental impact, and we would essentially lock
13 down what that benefit is, and carry it in what is
14 called, "J," of Table 6-3.

15 Q Okay. That's the company proposal. And
16 staff's proposal, as we understand it?

17 A As I understand it, they would
18 essentially update the same amount. However, instead
19 of locking down these benefits, we would go back and
20 rerun it and update it for the actual fuel and CO₂, to
21 the extent there's no CO₂ in 2009, but, going-forward,
22 that's what I understand to be their proposal.

23 Q Okay. And the suggestions that have been
24 made by Commissioner Baker in questioning witnesses.
25 What do we understand of his proposal or I don't know

1 if it's a proposal.

2 COMMISSIONER BAKER: Right. It's a
3 proposal.

4 BY MS. CONNELLY:

5 Q I wouldn't describe it as a proposal, but
6 suggestion he was making.

7 A If I understand correctly, then, as part
8 of looking at the RES, we would include not only those
9 future renewables but also those renewables that were
10 put in place prior to Amendment 37.

11 Q And I think you need to draw your line a
12 little bit lower for that to --

13 A I'm not sure if we include all of that.

14 Q For purposes of this discussion, let's
15 take it all of the way out.

16 A Let's do that.

17 Q And, now, to indicate that. Now, the way
18 we determine the incremental costs, that we run a RES
19 plan that has all of the proposed build-out for the
20 renewables.

21 A Correct.

22 Q And then a No-RES plan, where we take out
23 some of the renewables and replace them with
24 nonrenewables, correct?

25 A That's correct.

1 Q Okay. So, in each of these scenarios
2 when we run the No-RES plan, do you agree with me that
3 we're taking out all of the renewable resources that
4 fall in your update column, and we're putting in
5 nonrenewables?

6 A Correct.

7 Q Okay. So, that we're basically getting
8 the incremental costs between two different portfolios?

9 A That's correct.

10 Q Okay. Now, you can take a seat. Thank
11 you.

12 Which of these proposals, now that we
13 have heard them all, does the company ask the
14 Commission to adopt?

15 A The company prefers to recommend its
16 original proposal; that we have the lockdown.

17 Q And will you explain why?

18 A The other provides uncertainty for the
19 company for planning purposes. What would happen with
20 the running of the lockdown, is it could be higher or
21 it could be lower. That would cause us to have to
22 change our plan to accommodate whatever variables cause
23 that to change.

24 That causes us uncertainty from the
25 planning perspective, and I think that uncertainty

1 would trickle down to vendors, because if we have -- if
2 we don't have certainty on our plans, they can't have
3 certainty on what the build-out is.

4 Q Now, Mr. Ahrens, is the company trying to
5 plan, in the long-run, to reduce our carbon footprint
6 and to meet the governor's carbon reduction goals?

7 A Absolutely.

8 Q And how does the uncertainty you are
9 talking about in the other plans affect that?

10 A It makes it much more difficult for us to
11 achieve those carbon reductions, because, again, we
12 have difficulty with our plan, we have uncertainty with
13 our plan because of this.

14 Q Because we never know how much money we
15 have left to spend on new additions?

16 A It will change every year.

17 Q Now, you talked about the market being
18 adversely affected by this uncertainty. Which is the
19 market that would be most affected if we got into a
20 situation where an update of the incremental costs
21 available to us show we had fewer dollars left than we
22 thought?

23 A I suspect it would be the on-site solar.

24 Q And why is that?

25 A Because most of the other resources are

1 acquired through a resource planning process. And
2 right now, I think the on-site solar would be the swing
3 source that we would use to either back down or
4 increase our planning.

5 Q Okay. Now, to give some indication of
6 how large this swing could be, we've marked for
7 identification, as Exhibit No. 48, a document, okay?
8 Please identify this document.

9 A Yes. What we're trying to do is provide
10 a ballpark illustration of what a change in \$1 per
11 million BTU gas price would have, as far as changing
12 what the avoided costs are. I can walk through --

13 Q Yes, if you would, please.

14 A Certainly. Under Column A, that's the \$1
15 change. We then multiply that times our average heat
16 rate for fossil fuel. That is essentially the
17 conversion factor of the input fuel to electricity.
18 And then we end up with a \$1 change per million BTU for
19 gas, equates to an \$8 change in dollars per
20 megawatt-hour generated.

21 Under Column D, we provided an installed
22 nameplate ratings of wind and solar. We multiply that
23 times an expected capacity factor for those resources,
24 to identify how much energy we're really talking about
25 as being avoided. Multiplying that times the \$8

1 difference, we get between a 35 and \$36 million impact
2 of a \$1 per million BTU change in gas price.

3 Q Now, Mr. Ahrens, is \$1 change in the
4 forecasted gas price a usual or an unusual change from
5 forecast to forecast?

6 A Oh, certainly. In recent times, that's
7 not been uncommon.

8 Q So, given this example, the company could
9 potentially think that we had headroom under the RESA,
10 to buy the resources that we're buying, and in the All
11 Source RFP, and if the gas prices were to drop by \$1,
12 we're talking about something in the range of 35
13 million, or even greater, swing in the funds available
14 for the RESA; is that correct?

15 A That's correct.

16 Q Okay. Now, could you turn to 6-3, Table
17 6-3.

18 A I have that before me.

19 Q And could you look at the Column H model
20 incremental costs?

21 A I have that.

22 Q How does a swing in the range of \$35
23 million compare with what we're projecting as the
24 modeled incremental costs for each -- for a lot of the
25 years in this plan?

1 A As an example, in 2010, the modeled
2 incremental costs represent about \$32 million, so this
3 swing is greater than the amount of modeled incremental
4 costs.

5 In some of the outer years, it's not near
6 so much, but it's still a very significant change in
7 what funds are available to procure renewable energy.

8 Q Okay. Let's suppose, as staff has been
9 arguing, that gas prices actually go up in a future
10 forecast. They go up a \$1, they don't go down, thereby
11 creating additional headroom of about \$36 million.
12 Isn't that a good thing?

13 A It could lead to boom and bust, in which
14 one year you have a very large increase in the funds
15 that are available, and then the next year, very large
16 decrease. So again, that causes some instability in
17 our ability to plan and presumably instability for the
18 vendors supplying the renewables.

19 Q What's been the company's experience to
20 date? We've -- this is our third renewable energy
21 compliance plan that we filed. Have the gas prices
22 turned out to be higher or lower than what has been
23 projected at this time that we filed the plan?

24 A I believe that the gas prices that we
25 have used have turned out to be higher than what would

1 be projected later on.

2 Q Than the actuals that have occurred?

3 A Yes.

4 Q So, at least our experience today, we've
5 suffered the downside and haven't seen the upside?

6 A That's correct.

7 Q Does the company believe that the --
8 well, why is the company comfortable in potentially
9 giving up the upside in order to avoid the downside?

10 A Again, the uncertainty for planning
11 purposes. It makes it very difficult.

12 Q And market stability?

13 A And market stability, correct.

14 Q Now, what steps has the company taken --
15 all of this we're talking about here, staff's proposal,
16 the scenario that was being discussed by Commissioner
17 Baker, are really all attempts to try to increase the
18 headroom under the RESA. What steps has the company
19 taken to try to increase the headroom of the RESA?

20 A I can think of two examples. And the
21 first one is by changing the way we have done
22 resource -- or we've done WindSource. Sorry about
23 that. If you look at Table 6-4, it demonstrates that
24 by crediting the premiums that we give for the resource
25 program --

1 MS. BOTTERUD: Commissioner Baker, I am
2 going to object because I think the question is
3 eliciting a response from the witness that is beyond
4 the scope of what Mr. Camp was testifying to.

5 MS. CONNELLY: We would like the
6 opportunity to explain that there are alternative ways
7 to create headroom in the RESA other than what we view
8 to be the risky proposal that staff has set forth.

9 MS. BOTTERUD: But Public Service has
10 already presented its own recommended plan as part of
11 this docket.

12 MS. MANDELL: If I might, looking at my
13 notes, I think Mr. Camp did address the question of
14 headroom.

15 MS. CONNELLY: I think it's clear that he
16 was talking about his program as being beneficial,
17 because it could create headroom.

18 (Discussion off the record.)

19 COMMISSIONER BAKER: I am going to allow
20 the question but please try to keep it tight.

21 MS. CONNELLY: Okay.

22 BY MS. CONNELLY:

23 Q What has the company done to -- what
24 proposal has the company made to create more headroom?

25 A Again, I think WindSource is one example.

1 And I think that's demonstrated in Table 6-4, where you
2 can see that the rolling deferred balance has got much
3 more headroom to allow us to procure additional
4 eligible renewable energy.

5 The second thing that I can think of that
6 the company has proposed, is in the RES rulemaking, in
7 which we have asked to have the ability to market
8 excess RECs. And there is a margin-sharing proposal
9 that would generate additional revenues, that would be
10 credited to the RESA, that would allow us to go out and
11 procure even more renewables. Under both of those
12 scenarios, there's only upside with no downside of
13 risk.

14 Q And by that you mean both of those
15 proposals can only increase the headroom, but neither
16 would decrease the headroom?

17 A That's correct.

18 Q Okay.

19 MS. CONNELLY: I think that's all I have.
20 And Mr. Ahrens is available for cross examination.

21 COMMISSIONER BAKER: CF&I?

22 MS. KING: I just have three questions,
23 that you identified -- you know, I am going to strike
24 that, and I am going to refrain. Thank you.

25 MS. CONNELLY: Excuse me. Commissioner

1 Baker, I probably should have asked for that
2 illustration to be marked, as an exhibit, so that the
3 record will make some sense.

4 COMMISSIONER BAKER: Okay.

5 MS. CONNELLY: So we could reserve the
6 next number for that.

7 COMMISSIONER BAKER: Which, I think, is
8 49.

9 MS. CONNELLY: We need to give that one
10 to the reporter to be marked.

11 THE WITNESS: I am going to draw in some
12 lines a little bit better.

13 MS. CONNELLY: Okay.

14 COMMISSIONER BAKER: Did we formally move
15 48?

16 MS. CONNELLY: I think Mr. Beckett just
17 reminded me that I hadn't, so I would move that at this
18 time.

19 COMMISSIONER BAKER: Any objections to
20 Exhibit 48? It's okay if we move 49, yeah 49?

21 MS. CONNELLY: And Public Service moves
22 the admission of Exhibit 49, the blackboard exhibit.

23 COMMISSIONER BAKER: Any objections to
24 49?

25 MS. HICKEY: No. I just had some

1 question --

2 COMMISSIONER BAKER: Okay. Can we wait
3 until it will come to you?

4 MS. HICKEY: Absolutely.

5 COMMISSIONER BAKER: 49 is admitted.

6 (Whereupon Exhibit No. 49 was admitted.)

7 COMMISSIONER BAKER: Okay. And we did

8 CF&I. CoSEIA.

9 MR. COLCLASURE: No questions for CoSEIA.

10 COMMISSIONER BAKER: Interwest?

11 CROSS EXAMINATION

12 BY MS. HICKEY:

13 Q I just -- does the PSCo and staff and
14 Scenario 3, include pre1937 renewables? Is that --

15 A PreAmendment 37 renewables.

16 Q It does.

17 COMMISSIONER BAKER: Scenario 3 did.

18 THE WITNESS: Yes.

19 MS. HICKEY: All right. I think that's
20 fine.

21 COMMISSIONER BAKER: Okay. WRA.

22 MS. MANDELL: No questions. Thank you.

23 COMMISSIONER BAKER: OCC.

24 MR. IRBY: No questions. Thank you.

25 COMMISSIONER BAKER: Staff of the

1 Commission.

2 MS. BOTTERUD: A couple, several.

3 CROSS EXAMINATION

4 BY MS. BOTTERUD:

5 Q Mr. Ahrens, would you take a look at what
6 I believe has been entered as Exhibit 48, the
7 illustration of gas price impact on RESA costs.

8 A Yes.

9 Q And the column marked, "F times C."

10 A Yes.

11 Q Does that column reflect the incremental
12 costs as charged to RESA?

13 A No. That is intended to reflect the
14 total dollars that may be impacted. I'm not sure I
15 would know how to break down how much of that \$35
16 million would be split between ECA and the RESA.

17 MS. BOTTERUD: Okay. Thank you. We're
18 done.

19 COMMISSIONER BAKER: Okay. Commission
20 staff.

21 MR. BECKETT: No.

22 COMMISSIONER BAKER: Any redirect?

23 MS. CONNELLY: You don't have any
24 questions?

25 COMMISSIONER BAKER: No questions.